

EXHIBIT A



Deposition of:
J. Alex Halderman , Ph.D.

February 25, 2020

In the Matter of:
**Fair Fight Action, Inc., Et Al. Vs.
Raffensperger, Brad, Et Al.**

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IN THE UNITED STATES DISTRICT COURT
FOR THE NORTHERN DISTRICT OF GEORGIA
ATLANTA DIVISION

FAIR FIGHT ACTION, et al.,
Plaintiffs,

-vs-

Case No. 1:18-cv-05391-SCJ

BRAD RAFFENSPERGER, in his
official capacity as Secretary
of State of the State of
Georgia, et al.,
Defendants.

_____/

THE DEPOSITION OF J. ALEX HALDERMAN, Ph.D.

Taken at 31500 Wick Road

Romulus, Michigan

Commencing at 9:27 a.m.

Tuesday, February 25, 2020

Before Trisha Cameron, RDR, RMR, CRR, RPR, CSR

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1 Romulus, Michigan

2 Tuesday, February 25, 2020

3 About 9:27 a.m.

4 * * *

5 J. ALEX HALDERMAN, Ph.D.,

6 having been first duly sworn,

7 was examined and testified as follows:

8 * * *

9 MR. TYSON: This will be the

10 deposition of Dr. Alex Halderman taken by

11 Defendant Secretary of State Brad

12 Raffensperger for the purpose of discovery

13 and all purposes allowed under the Federal

14 Rules of Civil Procedure. And we'll

15 reserve all objections except form and

16 privilege and responsiveness until trial

17 or first use, if that's acceptable.

18 MR. HERMAN: That's acceptable.

19 EXAMINATION

20 BY MR. TYSON:

21 Q. All right. Well, good morning, Dr. Halderman.

22 A. Good morning.

23 Q. Brian Tyson. We met before. It's good to see you
24 again.

25 A. Good to see you again too.

1 Q. So I want to go over a couple ground rules just as we
2 get started today. Have you had a chance to have
3 your deposition taken before?

4 A. I have.

5 Q. Okay. And so you're going to be familiar with this.
6 For our court reporter's sake, it's best that we
7 don't talk over each other. In conversations,
8 sometimes that's easy to do. Sometimes you will know
9 where I'm going with a question before I get to the
10 question mark. It's best for everybody if you can
11 wait until I get to the question mark, then answer.

12 It's best also for a yes and no, instead of
13 uh-huh and huh-uh, just because that makes for a
14 clearer better transcript.

15 And we can take breaks whenever you want to
16 along the way. My only request is that you would
17 answer the last question I asked prior to taking a
18 break.

19 And there have been times, and it happens
20 in every deposition, where we get to the question
21 mark of a sentence, I don't know what I'm asking, you
22 don't know what I'm asking, no one is -- it's totally
23 confusing. Let me know if that happens, and I'll
24 rephrase the question. So will that work for you?

25 A. Yes, I understand.

1 Q. Perfect. All right. So what I want to do is first
2 talk through some pieces of kind of how you got ready
3 for today. Then we'll move into your background and
4 experience and then get to the report. That's kind
5 of the general flow we'll be working with for the
6 day.

7 So what did you do to get ready for your
8 deposition today?

9 A. So for the deposition today, I reviewed -- I reviewed
10 material that was produced by Dominion to the
11 plaintiffs that the plaintiffs provided to me that
12 was about -- that was several thousand pages of
13 documentation. And I'm also familiar with the
14 contours of Georgia's system more generally from work
15 that I've done in the past.

16 Q. So in terms of documents you reviewed, documents from
17 Dominion, did you review any other documents to get
18 ready for today?

19 A. Other documents beyond what I'm generally familiar
20 with. Let me see. I went back and looked at
21 documentation prepared in testing the Dominion
22 equipment in California, as well as the Poll Pads in
23 California. I reviewed certifications from
24 Pennsylvania regarding the Poll Pads and the Dominion
25 equipment, I think documentation from Texas, and a

1 number of other resources that are cited in my
2 report.

3 Q. Did you review any documents that are not cited in
4 your report to get ready for your deposition today?

5 A. I don't believe so. Not specifically for the
6 deposition today. Perhaps the order from the Curling
7 case. I reviewed that.

8 Q. And that would be the 2019 order?

9 A. Judge Totenberg's order in 2019. That's correct.

10 Q. Got it. And did you talk with anybody about your
11 deposition today?

12 A. I spoke to -- I spoke to Andrew and to Kurt, the
13 attorneys for the plaintiffs.

14 Q. Anybody at the university who's not an attorney that
15 you spoke to?

16 A. No.

17 Q. Anyone else who's not one of the attorneys that you
18 talked to about your deposition today?

19 A. No. No.

20 (Exhibit No. 1 marked.)

21 BY MR. TYSON:

22 Q. Okay. I'm going to hand you what we've marked as
23 Exhibit 1, the Notice of deposition. I'm assuming
24 you've seen that document before.

25 A. Yes, I have.

1 Q. Okay. That's just your notice. Then what I'm going
2 to do is go ahead and mark your reports. That way we
3 can refer to it as we're going through the
4 biographical details. That will be easy enough on
5 that. So I'll hand you what we've marked as Exhibit
6 2.

7 (Exhibit No. 2 marked.)

8 BY MR. TYSON:

9 Q. I'll ask if that's the report that you filed in this
10 case.

11 A. Yes.

12 MR. HERMAN: Can I just note for one
13 second, this is the unsigned version.

14 MR. TYSON: Right. I'm going to hand
15 him --

16 (Exhibit No. 3 marked.)

17 BY MR. TYSON:

18 Q. So I'll hand you, make it complete, what I've marked
19 as Exhibit 3.

20 A. Yes.

21 Q. Is that the signature page for the report that is
22 Exhibit 2?

23 A. Yes.

24 Q. Okay. Wonderful.

25 MR. HERMAN: I underestimated you.

1 I'm sorry.

2 MR. TYSON: Totally fine.

3 BY MR. TYSON:

4 Q. All right. So, Dr. Halderman, in paragraph 13 of
5 your report, you indicate that you're being
6 compensated at a rate of \$750 an hour for your work
7 on this case, correct?

8 A. That's correct.

9 Q. And is that -- you indicate that's your customary
10 rate. Do you provide discounts for your expert
11 services in other cases, or is that what you charge
12 for all services?

13 A. I generally don't provide discounts.

14 Q. And when you say you generally don't, are there
15 specific situations where you have?

16 A. There's -- I can think of one other situation I have
17 where work involved -- work involved a large amount
18 of rote technical work that I could do on an
19 arbitrary timeline, in which case I have.

20 Q. And is the rate of \$750 an hour generally what you
21 charge when you're working on a technical review for
22 a state or other sorts of work like that?

23 A. Well, it depends on the circumstances. The work that
24 I would do for a state might be anywhere from pro
25 bono to the \$750 rate.

1 Q. Do you know approximately how much time you spent
2 preparing your report?

3 A. I don't recall exactly how much time.

4 Q. And have you sent a bill in this case?

5 A. I haven't yet.

6 Q. Okay. And you plan to?

7 A. I plan to.

8 Q. Okay. And you don't have a current estimate of what
9 that amount will be?

10 A. No, I haven't prepared the bill yet.

11 Q. All right. So let's talk a little bit about how you
12 got involved in this lawsuit. Did someone contact
13 you about providing a report in this litigation, or
14 how did you get started being an expert in this case?

15 A. I was contacted by Plaintiffs' Attorneys I suppose
16 approximately a year ago. I'd have to go back and
17 check.

18 Q. And when you were contacted, did anyone give you
19 direction about what you were supposed to examine
20 beyond what you've described in your report?

21 A. No, I don't believe so.

22 Q. Did Plaintiffs' Counsel provide you with any data or
23 documents for purposes of this report?

24 A. Yes. They provided me with material that they --
25 that was the result of a subpoena to Dominion.

1 Q. And I should have asked. Beyond the Dominion
2 subpoena documents, did Plaintiffs' Counsel provide
3 you any other data or documents that you relied on?

4 A. Nothing beyond what's in the docket.

5 Q. And did Plaintiffs' Counsel ask you to make any
6 assumptions about facts in this case for your report?

7 A. No, they didn't.

8 Q. Have you read the amended complaint in this case?

9 A. Yes, I have.

10 Q. Have you read any of the depositions that were taken
11 in this case?

12 A. I don't believe so.

13 Q. You indicated some docket information. Have you read
14 any of the briefs that were filed in this case?

15 A. I have -- I've skimmed through the docket, and I've
16 read some of the materials. I'm not sure I've read
17 any of the briefs in full.

18 Q. I'm not asking for your legal opinion here. But in
19 your own words, do you have a description of what you
20 believe this case is about?

21 A. So this case is broadly about whether election
22 practices in the state of Georgia have violated the
23 rights of Georgia voters or had discriminatory
24 effects.

25 Q. And for your report and your work in this case,

1 you're not alleging any racial component to any of
2 the problems that you've identified in your report,
3 correct?

4 A. Well, the problems that I have discussed in my report
5 certainly could have a racial effect, especially if
6 an attacker seeking to so discord or alter the
7 outcome of an election targeted specific candidates
8 or racial groups for that effect.

9 Q. For purposes of this report, though, you have not
10 examined any racial impacts that -- you can speculate
11 about there might be one. But for purposes of your
12 report here, you're not alleging there are any racial
13 impacts, correct?

14 A. I haven't gone back to examine racial data.

15 Q. Okay.

16 A. But certainly one of the risks, the problems that I
17 identify in this report could have is racially
18 disparate impacts.

19 Q. And the opinions that you've authored in this report
20 in Exhibit 2 do not address the potential racial
21 impact, correct? You're not analyzing -- let me
22 start over again.

23 The opinions you're expressing in Exhibit 2
24 are not an analysis of any racial effect of
25 particular methods of attack. Is that a fair

1 statement?

2 A. Well, they raise the possibility that -- and describe
3 methods by which an attack could occur that I think
4 it's clear could have a racial impact. Do I analyze
5 exactly what that impact would be? I think that
6 depends on what the attacker is hoping to achieve.

7 Q. Maybe I can put a finer point on this. In the
8 opinions you're expressing in your report, you're not
9 alleging that Georgia has selected particular voting
10 machines or voting practices to have a racially
11 disparate impact, are you?

12 A. I'm not alleging intention.

13 Q. And you're not expressing any opinion about
14 intention; is that correct?

15 A. No, I don't go to intention.

16 Q. As part of your work on your report, have you spoken
17 to anyone in Georgia to obtain any information that
18 you later used in your report beyond Plaintiffs'
19 Counsel?

20 A. I have had past conversations with people in Georgia
21 that have informed my -- that have informed my
22 overall knowledge about Georgia election systems.

23 Q. And who would those individuals be?

24 A. I've spoken to Dr. Richard DeMillo at Georgia Tech
25 and Dr. Wenke Lee at Georgia Tech. That's just two

1 individuals. And I have -- those would be probably
2 the two primary people who have informed my -- helped
3 inform my general knowledge about Georgia elections.

4 Q. Have you spoken to any county election officials in
5 Georgia?

6 A. No, I don't believe so.

7 Q. Have you spoken with anyone in the Secretary of
8 State's office that resulted in information that was
9 included in your report?

10 A. No. But I'm generally familiar with their testimony
11 and the Curling matter and earlier litigation.

12 Q. And when you refer to earlier litigation, beyond
13 Curling, what are you referring to there?

14 A. Boy, all of this litigation has been going on for a
15 while, hasn't it? I think there was -- am I correct
16 there was a state matter that -- before the Curling
17 federal matter in which there was additional
18 testimony?

19 Q. Does Favirito versus Handel as a state court matter
20 ring a bell? If not, that's fine. I just thought I
21 could help identify it for you. But if not, that's
22 fine.

23 A. I'm sorry.

24 Q. No problem. Let's talk a little bit about your kind
25 of journey to here, starting with your undergraduate

1 work at Princeton. I know that you had your CV
2 attached to your report. So I just want to walk
3 through a few questions on that.

4 Your thesis for undergraduate work you
5 indicate was titled Investigating Security Failures
6 and Their Causes, An Analytic Approach to Computer
7 Security.

8 Can you tell me a little bit about how you
9 arrived at that topic? I'm sorry. That was your
10 Ph.D. thesis. I misspoke on that.

11 A. How I arrived at that topic? Can you -- what do you
12 want to know?

13 Q. Sure. So you focus obviously on computer security
14 and those types of issues. How is it that you
15 arrived at wanting to study or studying this
16 particular area, cybersecurity?

17 A. I see. I started working on studying security
18 questions even when I was an undergrad at Princeton.
19 So you'd have to go back even farther. But I suppose
20 what interested me most about security was that it
21 bridged both technical problems that were of
22 significant technical interest and problems involving
23 human beings and their lives, and there was an
24 opportunity in security to -- there was an
25 opportunity in security to bridge both the technical

1 and the human elements.

2 Q. And I know from a timing perspective we're looking at
3 kind of post-2000 election. I'm assuming that the
4 rise in electronic voting around the same time
5 period, was that also a factor, seeing the changes in
6 the growth there?

7 A. I'm not sure that that is what initially attracted me
8 to the security field. I had already been working in
9 the area, but the rise of electronic voting at the
10 time was certainly one of the challenging new
11 research problems that was exciting.

12 Q. I see you finished up in Princeton in 2009. And then
13 where did you go from there before arriving at the
14 University of Michigan?

15 A. I came directly to the University of Michigan.

16 Q. Oh, I see. I'm sorry. I was looking at the top line
17 there. As an assistant professor?

18 A. That's right.

19 Q. And so are you currently tenured at the University of
20 Michigan?

21 A. I am.

22 Q. And your entire academic career as a professor has
23 been at the University of Michigan, correct?

24 A. That's correct.

25 Q. And was there a particular item or issue that led you

1 from Princeton to Michigan?

2 A. Not really. Michigan -- Michigan has a very
3 well-ranked computer science department and has one
4 of the best computing systems groups in the country,
5 which is the broader area in which most security
6 research lies.

7 Q. And so in terms of courses that you are teaching, you
8 list some of those on there. You've taught courses
9 on election, cybersecurity. It's fair to say that
10 your focus really has been on cybersecurity in the
11 election context; is that a fair statement?

12 A. That has been one of the large focuses of my work.
13 But my work is about computer security and
14 cybersecurity broadly, also work about encryption
15 technology, about securing devices attached to the
16 internet, and so on.

17 Q. And based on the courses you have in your CV, ethics
18 is also a part of the questions you have to deal
19 with; is that correct?

20 A. Yes. That's correct.

21 Q. And so in terms of kind of general principles of
22 ethical implications involved with cybersecurity
23 work, what are some topics that you cover with your
24 students on those areas?

25 A. Questions like responsible disclosure, that is

1 informing manufacturers of vulnerabilities in a way
2 that helps get the vulnerabilities fixed. Questions
3 about when is it right or lawful or not to conduct an
4 assessment of a particular system, etcetera.

5 Q. And when you say when it's right or lawful to conduct
6 an assessment of a particular system, can you
7 elaborate on that for me real quick?

8 A. Well, there are sometimes when there are some
9 vulnerabilities in systems that are too dangerous to
10 investigate without the cooperation of the people
11 running a system because by virtue of investigating
12 them, you might disrupt the system in a way that
13 causes broader damage. For instance, trying to
14 without permission demonstrate ways that you could
15 hack into a hospital, which might have the effect of
16 causing people to die. That's probably not an
17 ethical exercise in hacking. If there are safer
18 alternatives, it would be preferred to attempt those
19 safer alternatives.

20 Q. And then do you do any consulting or offer services
21 to companies that want you to investigate potential
22 vulnerabilities that they have?

23 A. I have a startup company that I founded that is in
24 the business of helping companies understand the
25 vulnerabilities in their internet-facing systems.

1 Q. And so I'm assuming the business model is a company
2 would retain your services through your
3 corporation -- through your company to help them
4 evaluate that?

5 A. No. It's not so much about retaining my services.
6 But we produce application software that helps
7 companies understand their exposure.

8 Q. And what is the name of your company?

9 A. It's called Censys, C-e-n-s-y-s.

10 Q. And do you sell the software that helps companies
11 understand their exposure?

12 A. It's kind of an annual license model.

13 Q. And then after a company understands its exposure,
14 does Censys offer services to help it mitigate those
15 risks?

16 A. Yes, essentially.

17 Q. And is that more on a consulting basis as opposed to
18 the annual license model?

19 A. No. It's not really a consulting model. We help to
20 point out what the vulnerabilities are and help you
21 understand which ones are important to mitigate.

22 Q. And I'm assuming in your work with Censys and then
23 your work at the University of Michigan you never
24 encountered a system with zero vulnerabilities. Is
25 that safe to say?

1 A. Yes. I think that's probably safe to say, that
2 computing systems in general of more than trivial
3 complexity as a rule have vulnerabilities.

4 Q. And in your work with Censys, are there situations
5 where a company is not able to mitigate all the
6 vulnerabilities you identify?

7 A. Well, not able is a bit of a tricky statement. So I
8 think it's a question of -- all of the
9 vulnerabilities that we identify are things that can
10 be mitigated.

11 Q. And then it's up to the company to choose whether or
12 not they want to mitigate those vulnerabilities,
13 right?

14 A. That's right. Nobody forces anyone to mitigate
15 vulnerabilities in general.

16 Q. And so ultimately, I guess maybe this is too general
17 of a statement, but there are companies that choose
18 to encounter a level of risk for some reason known to
19 them?

20 A. Well, that's right. And sometimes -- sometimes
21 that's clearly irresponsible.

22 Q. Can you tell me about ISRG and what that is.

23 A. Sure. ISRG, the Internet Security Research Group, is
24 a not-for-profit company that I co-founded.

25 Q. And what type of work does ISRG do?

1 A. So ISRG runs some of the critical security
2 infrastructure for the internet. It runs a service
3 called Let's Encrypt, which is a certificate
4 authority. That means that it vouches for the
5 identity of websites. So if you connect to a website
6 that has https, one of the crucial steps that's going
7 on behind the scenes before you make that connection
8 is that some trusted authority has vouched for the
9 identity of the site so that your computer knows it's
10 talking to the real website and not to an attacker.
11 So ISRG and Let's Encrypt are the worlds largest
12 certificate authority. They've issued a billion
13 certificates as of this week for several hundreds of
14 millions of websites.

15 Q. Have you ever seen a situation where an attacker
16 attempted to appear to be a certificate authority to
17 gain access to a system.

18 A. Yes.

19 Q. Is that a fairly typical method of trying to attack
20 or hack a system?

21 A. To pretend to be a certificate authority? It's one
22 of the attacks that we as a security community spend
23 a lot of time trying to make sure it doesn't happen.

24 Q. But it is a potential risk --

25 A. Yes.

1 Q. -- correct? Are you paid for your services with
2 ISRG?

3 A. No. I only receive compensation for my travel.

4 Q. And I'm assuming you are paid for the services Censys
5 provides, correct?

6 A. Yes, I am.

7 Q. So you benefit when there is a -- having visibility
8 about exposing vulnerabilities is a benefit to you as
9 advertising for Censys. Is that fair to say?

10 A. I suppose. It depends on what the context of that
11 vulnerability is.

12 Q. You indicate in your CV that in 2011 you received the
13 Election Verification Network's John Gideon Memorial
14 Award. Do you recall that?

15 A. Yes.

16 Q. And what is the Election Verification Network?

17 A. The Election Verification Network is a -- is a group
18 of election technology experts and election officials
19 and -- who are -- who work in the topic area of
20 increasing the security of elections.

21 Q. And I'm assuming you've participated in EVN
22 conferences in the past?

23 A. I have, yes.

24 Q. And what does the John Gideon Memorial Award
25 recognize?

1 A. I think it's scoped as recognizing contributions to
2 election integrity.

3 (Exhibit No. 4 marked.)

4 BY MR. TYSON:

5 Q. Dr. Halderman, I'm going to hand you what we've
6 marked as Exhibit 4. And this is the -- appears to
7 be -- well, it's from the website of EVN for the 2019
8 conference. And if you could turn over to the third
9 physical page.

10 A. Page 3?

11 Q. Yes.

12 A. All right.

13 Q. There's a 1:45 p.m. session on usability and voter
14 verification. Are you with me on that?

15 A. Yes.

16 Q. And was this one of the panels for EVN on which you
17 appeared?

18 A. I don't believe I appeared on that panel, no.

19 Q. Okay.

20 A. But I'm not listed as a panelist, and I don't recall
21 being on that panel.

22 Q. At the -- I see your name right there. I see Josh
23 Benaloh from Microsoft, Michelle Bishop, and then J.
24 Alex Halderman.

25 A. Excuse me. I was looking at the 11:45. You mean the

1 1:45 panel?

2 Q. Got it. My apologies.

3 A. Yes. That panel I did speak on.

4 Q. And can you tell me a little bit about what usability
5 and voter verification, what topics this panel
6 covered?

7 A. Yes. So this panel was about -- this panel was in
8 part about ballot marking devices and the issues of
9 usability and accessibility connected to them. It
10 was also in part about what are called end-to-end
11 verifiable voting protocols and accessibility and
12 usability attributes connected to them.

13 Q. And maybe I can get some definitions of terms. So
14 when you say the usability attributes of a system,
15 what is that referring to?

16 A. It refers to -- it refers to how humans interact with
17 the technology and whether they're able to use it
18 correctly and securely.

19 Q. And accessibility as a topic, what does that cover?

20 A. Potential -- primarily that covers problems that may
21 involve voters or other users who have certain
22 disabilities, such as physical disabilities, and
23 their ability to use the technology.

24 Q. And when you refer to end-to-end encryption, can you
25 describe that a little bit, please.

1 A. So end-to-end verifiable voting protocols are a
2 family of technologies that use advanced encryption
3 methods to provide assurance that the election
4 results were correct essentially.

5 Q. And that's an area that's still being researched, or
6 are there products available today that provide that?

7 A. There are products available today that provide that.
8 But it certainly is still actively being researched,
9 and there were some significant limitations to the
10 products that provide it today.

11 Q. Let me hand you next what will be marked as Exhibit
12 5.

13 (Exhibit No. 5 marked.)

14 BY MR. TYSON:

15 Q. And this is from the EVN website affiliated
16 organizations. Are you aware of affiliated
17 participating organizations within EVN?

18 A. I'm aware of some organizations that are affiliated
19 or participating, but I'm not sure that I've seen
20 this list before.

21 Q. Okay. And my main question, I see organizations like
22 the South Carolina Progressive Network, Common Cause,
23 the Brennan Center, the Advancement Project. And
24 I -- my question is just going to be, do you know if
25 there are any conservative lean organizations

1 affiliated with EVN? If you don't, that's fine.

2 A. I don't know the politics of each of these
3 organizations. I'm sorry.

4 Q. Easy enough. So let's talk a little bit about the
5 expertise here. You're an expert in cybersecurity.
6 You focused on elections, as we've talked about.

7 Do you consider yourself an expert in
8 election administration?

9 A. In election administration? The subset of election
10 administration that concerns securing elections I do
11 consider myself an expert.

12 Q. Okay. But not in election administration broadly?

13 A. Not in all aspects of election administration.

14 Q. And so one of those areas within election
15 administration where you would not be an expert is
16 on, for example, best practices on chain of custody
17 for paper ballots; is that true?

18 A. That concerns security. So I do think I have some
19 expertise there.

20 Q. Okay. Which components of election administration do
21 not involve security that you would not consider
22 yourself an expert in?

23 A. Well, I suppose not being an expert, I can't identify
24 all of the expert -- the areas that I lack expertise
25 in.

1 Q. Well, and the reason why I ask is in terms of
2 designing an election system, ultimately every piece
3 of design of an election system has to touch on
4 security in one way or another. Is that fair to say?

5 A. Probably significant amounts of the design of an
6 election system do. I wouldn't say that every part
7 does.

8 Q. And we have stories of, I'm sure you've heard, of
9 paper ballots being thrown into rivers, being
10 transported various methods between polling places
11 and central offices. Do you consider yourself an
12 expert on the design of those components of handling
13 paper ballots?

14 A. Yes, I do have expertise that's in that area.

15 Q. And do you consider yourself an expert in the design
16 of auditing practices for elections?

17 A. Yes. Yes, I do.

18 Q. Let's talk next about your testimony to congress.
19 I'll start with your most recent testimony. You
20 testified to the House Appropriations Subcommittee on
21 Financial Service and General Government in 2019. Do
22 you recall that testimony?

23 A. Yes, I do.

24 (Exhibit No. 6 marked.)

25

1 BY MR. TYSON:

2 Q. I'll hand you what we've marked as Exhibit 6. I'll
3 ask if this is your written testimony for that
4 committee.

5 A. Yes, it appears to be.

6 Q. And almost a year ago almost to the day, not quite.
7 So --

8 A. Has it really been only a year?

9 Q. 2019 was a long year.

10 MR. HERMAN: Wait until 2020.

11 BY MR. TYSON:

12 Q. All right. So in the second paragraph beginning
13 three years ago, you reference hackers penetrating or
14 manipulating efforts and targeting election
15 infrastructure, including voter registration systems
16 in at least 18 states. Was Georgia one of those 18
17 states?

18 A. Yes, it was.

19 Q. Okay. And so it's your testimony that hackers
20 targeted Georgia's voter registration system?

21 A. So it's my testimony that subsequent to what I -- to
22 my written testimony from a year ago, the Senate
23 Intelligence Committee investigation has concluded
24 that the Russian -- the scope of the Russian attacks
25 was likely all 50 states, which would include

1 Georgia.

2 Q. And it's your testimony that that included Russian
3 attacks on Georgia's voter registration system, not
4 just on other components of the election system?

5 A. I think that it's a fair inference from the findings
6 of the Senate Intelligence Committee that parts of
7 the system that are exposed to the internet like the
8 registration system were among those that the
9 Russians were targeting.

10 Q. And when you say a system was targeted, you're not
11 necessarily saying it was accessed, correct?

12 A. Not necessarily.

13 Q. And not necessarily that it was manipulated in any
14 way, correct?

15 A. Certainly not that -- you certainly can't conclude
16 from that that it was successfully manipulated. No.

17 Q. In the next paragraph, the end of that paragraph you
18 say, we were spared such a blow to the foundations of
19 American democracy only because Russia chose not to
20 pull the trigger.

21 A. That's right.

22 Q. And so would that be consistent with targeting but
23 not manipulating, that those are two different
24 things?

25 A. So what we know is also, again, this is from the

1 bipartisan findings of the Senate Intelligence
2 Committee, is that in one or more states, Russia had
3 the technical ability to manipulate or destroy voter
4 registration data.

5 Q. But it's not your testimony that Russia had that
6 ability as to Georgia's voter registration system; is
7 that correct?

8 A. Well, so it's not my testimony that the Senate
9 Intelligence Committee has concluded that Russia had
10 that ability in Georgia. Could Russia have done that
11 in Georgia? I think it's very likely.

12 Q. Okay. But you don't have any personal knowledge or
13 anything that would indicate to you that Georgia's
14 voter registration system was accessed or could have
15 been accessed by the Russians?

16 A. Could have been accessed by the Russians? I think
17 based on what I know about the security posture of
18 the Georgia voter registration system and about the
19 capabilities of the Russian attackers, I do think
20 it's likely that they could have accessed it.

21 Q. Okay. But you don't have any personal knowledge that
22 it was, in fact, accessed?

23 A. No, I don't.

24 Q. On the second --

25 A. When do you think your section will be done just

1 so -- I think we're getting kind of closer to an
2 hour.

3 Q. Sure. Maybe five, ten minutes. Do you want to take
4 a break now?

5 A. All right. We'll take a break after that. Let me
6 stretch.

7 Q. Sure. We can finish this document, we can do that.

8 A. Of course.

9 Q. So on the second physical page, you identify three
10 essential measures to protect and defend our election
11 infrastructure. And the first you indicate is to
12 replace obsolete and vulnerable voting systems, such
13 as paperless systems with optical scanners and paper
14 ballots.

15 Are you including ballot marking device
16 systems in that as an option that we should look to
17 move to or exclusively hand-marked paper ballots?

18 A. Ballot marking devices are important in any system
19 that uses paper ballots in order to provide an
20 independent accessible voting option for voters with
21 disabilities. But crucially, the risk of using
22 ballot marking devices becomes very substantial when
23 they're used for all voters, as Georgia does, as
24 opposed to just for voters who request them, for
25 instance, a smaller fraction of voters.

1 Q. Would you say it's better from a security standpoint
2 for a state to replace a paperless system with a
3 system that involves at least some paper?

4 A. Depends what they do with that paper. If they don't
5 look at that paper or they're not looking at enough
6 of that paper, then the paper isn't serving the
7 purpose.

8 Q. And that's true of a hand-marked paper ballot system
9 or a ballot marking device system, correct?

10 A. If they don't look at it, that's right. It's that
11 the paper isn't serving a purpose.

12 Q. And which leads us to the second piece there,
13 advocating looking at the paper. And you advocate
14 what's best -- what's known as a risk-limiting audit;
15 is that correct?

16 A. Yes. I recommend RLAs.

17 Q. So an RLA, you recommend that whether a state is
18 using hand-marked ballots or ballot marking device
19 ballots, correct?

20 A. Yes, I do.

21 Q. On the next page, page 3, you point out that paper
22 ballots, manual audits, and security best practices
23 are endorsed by a lot of folks, including the
24 National Academies of Science, Engineering, and
25 Medicine. I know we had this discussion previously.

1 But you disagree with the National Academy of
2 Sciences as to ballot marking devices; is that right?

3 A. No, I wouldn't say that I disagree. The National
4 Academies' report called specifically for further
5 research. And to the question of validation on voter
6 verification of ballot marking devices and ballots
7 that they produce, substantial subsequent research,
8 including research that my own group has conducted,
9 has led to further understanding of the security
10 risks of ballot marking devices.

11 Q. At this point, the National Academy of Sciences has
12 not changed its recommendation recommending that
13 states use either hand-marked paper ballots or ballot
14 marking devices, correct?

15 A. I believe they'd have to go through a new consensus
16 report process in order to change what they've
17 written, and that's a process that hasn't happened
18 yet.

19 Q. So that's a no, they haven't changed their
20 recommendation yet?

21 A. They have not changed the published report. They
22 haven't released the new recommendation.

23 Q. Down at the bottom of page 3, you indicate that many
24 states would like to replace vulnerable and obsolete
25 equipment, but they are struggling to figure out how

1 to pay for it. So you would agree with me that there
2 are a lot of considerations for states in looking at
3 replacing voting equipment, including financial,
4 correct?

5 A. Yes.

6 Q. Then on the bottom of page 4, you refer to
7 voter-verifiable paper audit trails, VVPATs.

8 A. Yes.

9 Q. And you indicate those are badly inferior to paper
10 ballots. Are they inferior to ballot marking device
11 paper ballots as well?

12 A. Let me see what I've written here. Excuse me just a
13 minute.

14 Q. Take your time.

15 A. So VVPATs are inferior to certain kinds of ballot
16 marking device ballots, but they do share some of the
17 problems of ballot marking device ballots.

18 Q. I'm assuming that VVPATs and ballot marking device
19 ballots, they are both superior to paperless DREs?

20 A. When combined with rigorous audits, they're both an
21 improvement. The limitation is -- one of the key
22 limitations has to do with particularly close
23 elections and whether the verifiable paper trail in
24 either case accurately reflects voters' intentions.

25 Q. Okay. All right. That's all I have for that

1 exhibit. So we can go ahead and take a break for a
2 few minutes.

3 A. Okay.

4 (Recess taken.)

5 BY MR. TYSON:

6 Q. Dr. Halderman, next I want us to talk about your
7 testimony to the Senate Intelligence Committee in
8 2017. How were you invited to attend the US Senate
9 Intelligence Committee, if you recall?

10 A. How was I invited? One of the -- one of the
11 committee staffers e-mailed me and invited me to
12 testify.

13 (Exhibit No. 7 marked.)

14 BY MR. TYSON:

15 Q. I'm going to hand you what we've marked as Exhibit 7.
16 Is that your statement to the Senate Select Committee
17 on Intelligence?

18 A. This is my written statement.

19 Q. If you could turn with me to page 2. You talk about
20 in the second paragraph that optical scanners and DRE
21 voting machines are computers. Then the third
22 sentence you say, fundamentally, they suffer from
23 security weaknesses similar to those of other
24 computer devices.

25 You'd agree that anything that is a

1 computer has possible security vulnerabilities?

2 A. Yes, in general.

3 Q. And I think, as we talked about earlier, that's true
4 of any computer. There's going to be some
5 vulnerability that a dedicated researcher could find.
6 Fair to say?

7 A. Yes, that's fair to say. That's why there's some
8 applications in which we shouldn't blindly trust
9 computers to function correctly.

10 Q. And you mention optical scanners in this group. Is
11 that why you advocate for audits even for hand-marked
12 paper ballots counted by optical scanners?

13 A. Yes. Essentially that because optical scanners can
14 be hacked so that they count incorrectly, it's
15 important to verify that the election outcome is
16 correct through physical inspection of the records
17 that match the voters' intent.

18 Q. On the third page, first full paragraph, you mention
19 that vulnerabilities are endemic throughout our
20 election system.

21 If a jurisdiction was using exclusively
22 DREs and then moved to a hand-marked paper ballot
23 system counted by optical scanners but did not
24 utilize any audits whatsoever, would you consider
25 that more or less secure as an environment?

1 A. But did not utilize any audits. I would characterize
2 it as a small improvement, although still a
3 significant security risk, such as such a system
4 could withstand, for instance, the total sabotage of
5 the optical scanners and still produce an election
6 result.

7 Q. But it could not withstand a hacking of the optical
8 scanners that was never discovered because there were
9 no audits, correct?

10 A. That's correct.

11 Q. If you could turn with me to page 5. The very top of
12 page 5 and then the first full paragraph on page 5
13 discuss the Russians being in a position to sabotage
14 equipment causing the failure of voting machines,
15 resulting in long lines, and then putting the
16 Russians in a position to spread an attack and
17 potentially steal votes.

18 Is there any evidence that the scenarios
19 outlined in those first two paragraphs on page 5
20 occurred in an election?

21 A. There is evidence that Russia did attack one or more
22 vendors of election technology and attempt to spread
23 from there to the systems of municipalities. There
24 is -- I think it's a remaining question whether they
25 got any farther than that.

1 Q. And so is there any evidence that the Russians have
2 sabotaged equipment on election day?

3 A. So there are failures of equipment on election day
4 that there is I think it's fair to say substantial
5 question whether that failure is the result of an
6 attack or just of other forms of human error.

7 Q. But sitting here today, you don't have any evidence
8 that equipment failure on election day was caused by
9 a Russian attack, correct?

10 A. How would we have evidence one way or another?
11 most -- there have been few or no examinations of
12 polling place equipment since 2016 that would reveal
13 one way or another conclusively whether attacks had
14 been successful.

15 Q. So let me ask again. So sitting here today, you
16 don't have any evidence that any failure of equipment
17 on election day was caused by Russians, correct?

18 A. No. I cannot say that with high certainty that
19 failures were caused by Russia.

20 Q. And you're not testifying to the Senate Intelligence
21 Committee or in your report here that -- I should
22 strike that. Let me go to the next one.

23 And you don't have any evidence sitting
24 here today that the Russians have stolen votes as a
25 result of an attack on voting machines, correct?

1 A. No, there is no evidence to my knowledge that that
2 did take place. It's -- the problem is that there
3 was nothing technical stopping that from taking place
4 in certain jurisdictions.

5 Q. But as we discussed in your prior testimony, just
6 because you have the ability to aim the gun doesn't
7 mean you're going to pull the trigger, correct?

8 A. No, that's right. As I say, Vladimir Putin
9 apparently decided not to pull the trigger, and
10 that's what stopped massive chaos in 2016.

11 Q. And in the third full paragraph on page 5 you say you
12 don't know how far the Russians got in their effort
13 to penetrate our election infrastructure, nor whether
14 they interfered with equipment on election day. And
15 sitting here today, you still don't know how far they
16 got, correct?

17 A. Unfortunately, that is correct. There are still
18 large areas of election infrastructure that have not
19 been -- that have not been analyzed since 2016 in a
20 way that would allow us to know. We may never know
21 how far the Russians got.

22 Q. On page 6 you're reiterating the points of what you
23 recommend for safeguarding elections, and this
24 testimony obviously is in 2017. So in the first
25 bullet when you advocate optical scanners and paper

1 ballots, at this time in 2017, were you also
2 including ballot marking devices for all voters or
3 only for those with disabilities?

4 A. I don't say one way or another in this testimony.
5 And I think that at that time, I still would have
6 said the safer thing to do is to limit the use of
7 ballot marking devices to less than all voters.

8 Q. Have you had a change of your view of ballot marking
9 devices between 2016 and today based on the research
10 you've conducted, or have you always taken the
11 position that ballot marking devices for less than
12 all voters is the best system?

13 A. I think that my view has gone from one of the
14 conservative positions that ballot marking devices
15 are less safe than hand-marking to one that is the
16 strong research supported conclusion is that ballot
17 marking devices are far less safe. But I think -- I
18 think at the time that this was written back in 2017,
19 I would have acknowledged that we don't yet have
20 enough evidence to conclude strongly one way or the
21 other about ballot marking devices.

22 Q. In your CV, you also reference five congressional
23 briefings between May 2017 and September 2019. What
24 did those briefings involve?

25 A. Those briefings involved generally public meetings on

1 Capital Hill somewhere in which I tried to educate
2 members of congress and their staff about some of the
3 security risks involved in elections.

4 Q. And were those briefings focused on the
5 vulnerabilities inherent in DREs, or did you discuss
6 other topics related to election security?

7 A. I discussed other topics too.

8 Q. And do you recall what those other topics would have
9 been?

10 A. Well, in general, the threats of -- threats of
11 tampering with other kinds of voting machines, like
12 optical scanners or ballot marking devices. They
13 would have covered risks in other components of the
14 election infrastructure like registration or
15 reporting.

16 Q. Have you reviewed the Senate Intelligence Committee's
17 report on Russia specifically involving the efforts
18 to interfere with election infrastructure?

19 A. Yes.

20 Q. I'm going to hand you what we've marked as Exhibit 8.

21 (Exhibit No. 8 marked.)

22 BY MR. TYSON:

23 Q. And I'll ask is this a report from the Senate
24 Intelligence Committee that you have reviewed
25 previously?

1 A. Yes, I have reviewed this.

2 Q. I just want to ask a few questions, kind of walk
3 through this. If you could turn first to page 3.
4 Under the heading that indicates findings, the first
5 paragraph obviously redacted on a number of points.
6 Then the unredacted last sentence, the committee has
7 seen no evidence that any votes were changed or that
8 any voting machines were manipulated.

9 You'd agree that the committee had access
10 to more information than you had access to in terms
11 of Russia's activities, right?

12 A. I would. Although, I would note that this is
13 carefully phrased, that they've seen no evidence. So
14 it's, again, acknowledging the limits of the
15 capabilities of the intelligence community to acquire
16 such evidence, especially from systems that just
17 don't generate that kind of evidence.

18 Q. And it's not your testimony that votes were changed
19 in any election, right?

20 A. No, it's not.

21 Q. And it's not your testimony that any voting machine
22 used in an election was manipulated, correct?

23 A. No, it's not my testimony that any voting machine was
24 manipulated. It's my testimony that the possibility
25 was there and that in significant cases if it had

1 occurred, we might not know it.

2 Q. If you could turn next to page 11. Are you familiar
3 with Dr. Liles who testified to the committee?

4 A. I'm sorry. Where are you referring to?

5 Q. Page 11.

6 MR. HERMAN: At the top.

7 THE WITNESS: Oh, I see. I see.

8 BY MR. TYSON:

9 Q. First bullet at the top. Do you know who Dr. Liles
10 is?

11 A. I don't recall who Dr. Liles is actually.

12 Q. Okay. Let me ask about the quote that's there.
13 Scanning for vulnerabilities, quoted in the report,
14 is analogous to someone walking down the street and
15 looking to see if you are home. A small number of
16 systems were unsuccessfully exploited as though
17 someone had rattled the doorknob but wasn't able to
18 get in. However, a small number of the networks were
19 successfully exploited. They made it through the
20 door.

21 Do you agree with that quote that's there
22 in terms of the activities that you're aware of in
23 the 2016 election?

24 A. With regard to the voter registration system
25 activities, I do agree with that characterization.

1 Q. Do you agree with -- would you use this description
2 for any other systems beyond the voter registration
3 systems?

4 A. I'm not sure I would use this description for other
5 systems beyond voter registration.

6 Q. And why is that?

7 A. Because the pattern of activities that involved
8 attempts to infiltrate vendor systems and then spread
9 to municipalities, those don't have this form of just
10 rattling the door. Those were -- those were a
11 different shape of attack.

12 Q. Okay. Let's go next to the next page, page 12.
13 Right before the extensive series of redactions,
14 there's a statement that intelligence developed later
15 in 2018 bolstered Mr. Daniel's assessment that all 50
16 states were targeted.

17 Is that consistent with your understanding
18 of Russia's activities in the 2016 election?

19 A. Yes, it is.

20 Q. And as we've discussed, targeting is not necessarily
21 the same as manipulating or accessing.

22 A. That's right. It's probably step one.

23 Q. Let's go now to towards the very end, page 59.

24 A. Oh, 59.

25 Q. Yeah. Way towards the back. So the page immediately

1 prior, just for context, the recommendations of the
2 committee to secure the vote itself. The first
3 bullet there recommends the purchase of more secure
4 voting machines and recommends that any machine going
5 forward should have a voter-verified paper trail and
6 remove or render inert any wireless networking
7 capability. Do you agree with that recommendation?

8 A. You're talking about the first bullet here?

9 Q. Yes.

10 A. On page 59. I'm just making sure I'm looking at the
11 right -- I would go farther than that recommendation,
12 but I think that -- but I don't disagree with that as
13 it stands.

14 Q. And as I understand your testimony so far, you would
15 say that this recommendation is not true of Georgia's
16 new voting system; is that correct? Or is it true of
17 Georgia's new voting system?

18 A. So I think this does apply to Georgia's new voting
19 system. But as I said, I think just this
20 recommendation by itself is not enough to render the
21 voting system secure, and I would certainly go
22 farther.

23 Q. So to make sure I have that right, you believe
24 Georgia's system complies with the recommendation of
25 this first bullet of the committee's recommendations,

1 but you would go further than the committee, correct?

2 A. Yes. Based on the science that's happened since 2017
3 or since -- since the committee received its
4 testimony that's the basis of this. Yes.

5 Q. And the second bullet on that page indicates that
6 states should require that machines purchased from
7 this point forward are either EAC certified or comply
8 with the VVSG standards. That's true of Georgia's
9 new system as well, correct?

10 A. Yes. I believe that is true of Georgia's system.

11 Q. The third bullet recommends that --

12 A. Although, actually, pardon me, I'm not sure about the
13 remainder of that bullet, whether Georgia's
14 contracting satisfies that. So if you're talking
15 about the whole recommendation, my answer is I don't
16 know.

17 Q. Got it. So as to the first sentence, yes. As to the
18 second sentence, you don't have enough information to
19 know.

20 A. Not at this -- at this time.

21 Q. The third bullet there indicates an effort to secure
22 the chain of custody for paper ballots, and there's a
23 recommendation related to time stamping when ballots
24 are scanned. Do you see that recommendation?

25 A. Yes.

1 Q. And do you know if Georgia's new system includes any
2 safeguards against the insertion of fraudulent paper
3 ballots?

4 A. Any safeguards against the insertion of fraudulent
5 paper ballots? I think there are some safeguards.

6 Q. The fourth bullet recommends audits, as we've
7 discussed a little bit already. And there's an
8 indication that as of August 2018, five states
9 conducted no post-election audit and fourteen do not
10 do a complete post-election audit. Do you see that
11 statement?

12 A. Yes, I do.

13 Q. And in terms of the adoption of risk limiting audits
14 on a statewide level, do you know how many states
15 currently do a statewide risk-limiting audit?

16 A. It's a small number. It depends how you want to
17 define it exactly. But perhaps two or three require
18 one at this point.

19 Q. And when you say it depends on how you want to define
20 it, are there different definitions of risk limiting
21 audits?

22 A. There are -- there are several complexities to RLA
23 legislation. The question is also about when the
24 audit is required to be performed.

25 Q. So some of the factors would be whether the audit is

1 pre-certification or post-certification, correct?

2 A. Yes.

3 Q. And some of the factors would be what level of risk
4 limit is set for the audit?

5 A. Yes.

6 Q. And so those variabilities affect how robust the
7 audit is. Is that a fair way to characterize that?

8 A. Those are among the factors that affect whether it's
9 likely to discover an attack, if one occurs.

10 Q. And are you aware of Georgia's statutory requirements
11 related to risk limiting audits?

12 A. Yes, I am.

13 Q. And what do you -- I'm sorry. You're aware that that
14 requires a pilot risk-limiting audit, correct?

15 A. I'm aware that it does require a pilot by 2021, I
16 believe.

17 Q. Are you aware whether Georgia has already conducted a
18 pilot risk-limiting audit of any kind?

19 A. Yes. On the county level.

20 Q. And you're aware of the Georgia statutory requirement
21 that an audit be performed of the November 2020
22 election, correct?

23 A. Yes. Though, not a risk-limiting audit. So there is
24 potential arbitrary risk that the audit could fail to
25 detect outcome changing fraud.

1 Q. But it is possible that Georgia may choose to conduct
2 a risk-limiting audit in November 2020, correct?

3 A. I suppose it's possible that Georgia could make
4 whatever changes it wants to its election system
5 between now and November.

6 Q. The reason I ask is -- and, again, I'm not asking for
7 your legal opinion on this. But is it consistent
8 with your understanding that the requirement for
9 November 2020 is there must be an audit but not
10 requirements beyond that?

11 A. That's consistent with my understanding.

12 Q. If you could turn to page 61 of the recommendations.
13 The first bullet there indicates that states -- well,
14 I guess it's recommendations about grant funds. But
15 it recommends improvements in cybersecurity like
16 hiring additional IT staff, updating software,
17 contracting with vendors to provide cybersecurity
18 services. Is it your understanding those things are
19 happening in the State of Georgia related to
20 elections, or do you know?

21 A. It's my understanding that those are happening to
22 some extent. But you can tell from the way that this
23 is written that it's not simply a box to be checked.
24 These words mean -- these words imply a large range
25 of activities that if done with sufficient diligence

1 will help, but it's more than simply having hired
2 someone.

3 Q. All right. So next I want to move to some of the
4 work that you've done in the public space. I'm using
5 this next exhibit as a placeholder to talk about the
6 New York Times video.

7 (Exhibit No. 9 marked.)

8 BY MR. TYSON:

9 Q. So let me hand you what we've marked as No. 9. And
10 this is a printout of New York Times story titled I
11 Hacked an Election. So Can the Russians. A video of
12 a part of a series on voting in America. Do you
13 recall participating in this video series for the New
14 York Times?

15 A. Yes, I do.

16 Q. And can you describe generally what the videos in
17 this series involved?

18 A. I actually haven't seen the other videos in the
19 series. So I can only tell you about the video that
20 I participated in.

21 Q. We'll start with yours then. Why don't you tell us
22 about that video that you participated in?

23 A. Right. So that video was about risks to election
24 security that involve attacks on voting machines and
25 the potential for malicious software on voting

1 machines to change the way votes are counted.

2 Q. And were you approached by the New York Times, or did
3 you approach them to create this video?

4 A. I was approached by them.

5 Q. Okay. And it's fair to say that the focus of the
6 video you participated in was to bring attention to
7 your area of research, correct?

8 A. Was to bring attention to the risks to elections that
9 my research touches on. Yes.

10 Q. And ultimately bringing attention to that was part of
11 the goal to influence policymakers to abandon
12 electronic voting systems?

13 A. Well, to influence general improvements to election
14 security. That's right.

15 Q. And one of those improvements to election security
16 would be abandoning electronic voting machines
17 without a paper trail, correct?

18 A. Well, would be -- would be adopting machines that are
19 able to generate evidence where that evidence is
20 actually reviewed sufficiently in order for risks of
21 the equipment being hacked no longer to be a concern.

22 Q. We talked earlier about the ethical implications of
23 certain types of hacking, hospitals and those kinds
24 of things. Have you done any research or published
25 any research or given thought to the ethical

1 implications of saying elections could be hacked and
2 what that may mean for our system of government?

3 A. Yes, I have given attention to that.

4 Q. Have you published any papers on that topic?

5 A. Yes, I have.

6 Q. And could you point me to those in your CV?

7 A. There's a paper entitled ethical implications of
8 electronic voting research or something like that,
9 which if you'll give me a copy of my CV, I can point
10 you to.

11 Q. It's actually Exhibit 2.

12 A. Thank you. Oh, is that attachment to Exhibit 2 here.

13 Q. Yes.

14 A. Oh, where is that? It would be reference 82 on page
15 57 of this document, page 13 of the CV.

16 Q. And I'm assuming in that paper you've concluded that
17 it is ethical to discuss the security of election
18 systems, correct?

19 A. It's a long discussion of various scenarios, but we
20 do touch on that topic, I believe. It's been a long
21 time.

22 Q. Now, in addition to your New York Times video, you've
23 also written an editorial in The Washington Post
24 about election security, correct?

25 A. That's right.

1 Q. I'm going to hand you what we've marked as Exhibit
2 10.

3 (Exhibit No. 10 marked.)

4 BY MR. TYSON:

5 Q. And I'll ask if that's your Washington Post
6 editorial.

7 A. Yes.

8 Q. And if you could turn with me to the fourth page
9 there. The top of that page begins one simple answer
10 is that lawmakers need a straightforward policy
11 agenda to fix the system.

12 So you were offering up a policy solution
13 that was recommended by your research; is that fair
14 to say?

15 A. Well, so my research coupled with the political and
16 legislative dynamics.

17 Q. And what political and legislative dynamics are you
18 referring to?

19 A. Well, so this is recommending federal policy, and
20 there are certain questions about what's the
21 strongest level of security recommendation, for
22 instance, that would be likely to be passed by the
23 congress and signed by the president. So it's
24 possible that the political compromises involved
25 there will result in a solution that's less than

1 perfectly effective.

2 Q. So you were advocating against or kind of in favor of
3 more secure voting systems and made these
4 recommendations based on what you thought was a
5 reasonable path forward politically; is that fair to
6 say?

7 A. Or a plausible path forward politically in part.

8 Q. Okay. And so those recommendations include the
9 second paragraph there, replacing paperless voting
10 machines with systems that include a good old
11 fashioned paper ballot.

12 A. Indeed.

13 Q. And you personally believe that the best system would
14 replace paperless DRE machines and be a good old
15 fashioned paper ballot, correct?

16 A. I do, in the sense of a ballot that is hand-marked by
17 those who are able to.

18 Q. And you also wrote an article on the online platform
19 Medium about hacked elections in 2016. Do you recall
20 that article?

21 A. I do.

22 (Exhibit No. 11 marked.)

23 BY MR. TYSON:

24 Q. So first of all, the reason for the article indicates
25 you wanted to set the record straight about

1 something. Let me hand you what we've marked as
2 Exhibit 11. I'll ask you first is that the article
3 that you wrote on Medium?

4 A. Yes.

5 Q. Okay. So on the first page there, you indicate that
6 you wanted to set the record straight about what you
7 had been saying to the Clinton campaign and everyone
8 else who's willing to listen; is that right?

9 A. That's right.

10 Q. And so what record needed to be set straight?

11 A. Right. So there had been an article in New York
12 magazine that incorrectly attributed to me -- and
13 this is in the immediate aftermath of the 2016
14 election -- the view that I suppose that I thought
15 that the election had been -- result had been changed
16 my hacking.

17 Q. Okay. So on the second page then, underneath the
18 map, if you want to turn to that second page, there's
19 a statement in that paragraph right under the map,
20 were these year's deviations from pre-election polls
21 the result of a cyberattack? Probably not. I
22 believe the most likely explanation is that the polls
23 were systematically wrong, rather than that the
24 election was hacked.

25 A. That's right. At the time I think I would have said

1 I think there's only, say, a 20 percent chance that
2 the result had been changed due to hacking of
3 election systems and an 80 percent chance that it was
4 due to the polling differences, but the implication
5 is a 20 percent chance is still pretty high and
6 someone probably ought to check.

7 Q. And today do you still believe that kind of 80/20
8 possibilities of what resulted in the 2016 election
9 results?

10 A. No. I think that there was substantial more evidence
11 in favor of the election result being correct that
12 was gained because of the recounts that were
13 partially completed in Wisconsin and Michigan.

14 Q. So if you could turn over to page 4. The bottom of
15 that second paragraph before the headline in the next
16 section you say that many states continue to use
17 machines that are known to be insecure, sometimes
18 with software that is a decade or more out of date,
19 because they simply don't have the money to replace
20 those machines. So would you take the position that
21 a state that did not replace its machines was
22 intentionally trying to make its elections
23 vulnerable?

24 A. Well, it depends on -- it depends on the
25 circumstances. And I think here and in other places

1 where I am writing about states needing to replace
2 their machines, one thing that you'll see I keep
3 doing is mentioning that states need more funding,
4 and that is one of the policy goals that I've
5 consistently supported helping to make sure that
6 states like Georgia were getting additional funding.

7 Q. So this was part of the effort -- the overall
8 advocacy effort to move away from more insecure
9 machines, get federal funding, help states see the
10 need. Fair to say?

11 A. I think my policy recommendations in those terms have
12 been consistent.

13 Q. And then in the next -- the third paragraph under the
14 headline, you mention that we use two main kinds of
15 paper systems in the US. And you reference first a
16 hand-marked paper ballot and second, a system that
17 prints a record on a piece of paper. And so that
18 would refer to -- I'm sorry. And then at the end of
19 the paragraph, you indicate that there's a record
20 that can't later be modified. So at this time, were
21 you still advocating for ballot marking devices, or
22 was this still just only a subset for disabled
23 voters?

24 A. I certainly wasn't advocating for ballot marking
25 devices. But I think the keyword in that assessment

1 is can't later be modified and the risk with many
2 ballot marking devices is that the record might be
3 modified before it gets printed and not noticed by
4 the voter. And it's the same with VVPAT systems.

5 (Recess taken.)

6 BY MR. TYSON:

7 Q. All right. Dr. Halderman, I'm going to hand you what
8 we've marked as Exhibit 12.

9 (Exhibit No. 12 marked.)

10 BY MR. TYSON:

11 Q. And this is a profile in apparently Michigan Alumnus
12 magazine.

13 A. Oh, yes.

14 Q. Have you seen this before?

15 A. I have, yes.

16 Q. So I'm assuming you were interviewed for this
17 publication.

18 A. I was.

19 Q. So if you could look with me at the first -- I'm
20 sorry, the second page titled Hacking the Vote, It's
21 Easier Than You Think.

22 A. Yes.

23 Q. Then the subhead line indicates that professor
24 J. Alex Halderman has made a career studying
25 electronic voting security. His research has changed

1 the concept of stolen elections from theory to
2 reality. Would you agree with that assessment that
3 elections have actually been stolen?

4 A. Well, of course elections have been stolen.

5 Q. Through hacking electronic voting machines?

6 A. I think it's probably true that there have been
7 elections that have been altered as a result of a
8 cyberattack. I can't point to one that successfully
9 was because if it was successfully altered, we
10 probably wouldn't know about it.

11 Q. Okay. Can you point to an unsuccessful example?

12 A. Yes.

13 Q. What is that?

14 A. Well, one example is the 1994 election of Nelson
15 Mandela in South Africa where votes were tabulated by
16 electronic means. And according to the UN and other
17 officials who were there at the time, somebody
18 successfully hacked into the computer network where
19 voters -- votes were being counted and attempted to
20 disadvantage Mandela's party, and that was detected.
21 But the interesting thing is the election officials
22 swore everyone to secrecy, and it wasn't until around
23 the time of Mandela's death that some of the
24 international officials involved started writing
25 about it in their memoirs.

1 Another example would be the 2014 election
2 in Ukraine where attackers linked to Russia
3 reportedly attempted to -- reportedly did compromise
4 the election reporting system and rigged it to report
5 the wrong outcome, and that was apparently only
6 detected in the nick of time.

7 Q. So let me rephrase my question then. Are you saying
8 that any election in the United States has ever been
9 stolen through a hack of an electronic voting
10 machine?

11 A. I can't point to a specific one. But again, I think
12 there's substantial risk that one has that we don't
13 know about.

14 Q. But sitting here today, you can't identify a single
15 election in the US that has had the result changed
16 through a hack of electronic voting systems?

17 A. No. Although, as I say, we probably wouldn't know.
18 That's one of the problems with electronic voting
19 systems.

20 Q. If you could turn to page 9 of this profile. And
21 that first full paragraph begins with -- let me just
22 read it. The only reason there's no evidence of
23 whether voting machines or vote tabulating equipment
24 was hacked in the 2016 presidential election,
25 Halderman insists, is because nobody allowed him or

1 anyone else to check. And that's consistent with
2 what you've described earlier in terms of not being
3 able to do full recounts or analysis of electronic
4 voting machines after the 2016 election?

5 A. Well, it's also referring to forensics on voting
6 systems and so forth. Yes.

7 Q. And so is it your testimony that there is evidence
8 that machines were hacked, and that if you looked,
9 you would find that, or you just don't know?

10 A. If machines were hacked, there's a possibility that
11 evidence could be found by doing forensics of
12 individual machines. That's my testimony.

13 Q. Okay. And the next sentence begins, this is the core
14 of his advocacy regarding electronic voting machines
15 and vote tabulators. Would you agree with that
16 description of you as an advocate regarding
17 electronic voting machines and vote tabulators?

18 A. I suppose it depends what you mean. I certainly do
19 recommend specific policy measures that are necessary
20 to secure election systems.

21 Q. The next page over, one, two, third full paragraph,
22 it talks about your preparation process for
23 testifying to the US senate committee with a murder
24 board. Always a delightfully-named function.

25 A. Indeed. I'm not seeing where you mean.

1 Q. Right about in the middle of the page, third full
2 paragraph.

3 A. It begins it was remarkable?

4 Q. Yes.

5 A. I see. Yes.

6 Q. And the last sentence of that paragraph says, the aim
7 was for Halderman to avoid seeming partisan. Is
8 there a concern that election security issues are a
9 partisan issue at this point?

10 A. They're certainly a non-partisan issue at this point,
11 as I think you can see by the broad bipartisan
12 support in congress for things like the Secure
13 Elections Act and the bill that Mark Meadows
14 introduced to adopt very similar protections. But
15 there's always a risk in discussion of elections that
16 partisan politics will come into play.

17 Q. But at this point, you are not aware of partisan
18 politics around the adoption of hand-marked paper
19 ballots?

20 A. I was aware that -- I was aware, and I believe there
21 still is a risk that partisan politics will -- will
22 override the very real technical issues and make it
23 difficult to have strong security legislation.

24 Q. Are you aware of the partisan breakdown of votes in
25 the Georgia General Assembly about hand-marked paper

1 ballots versus ballot marking devices as an election
2 system?

3 A. No, I'm not aware.

4 Q. Would it surprise you if those were partisan votes?

5 A. I think most votes are pretty partisan.

6 Q. So it wouldn't surprise you?

7 A. So it wouldn't surprise me. Although, I'm not sure
8 which way the partisan politics would work out in
9 this particular issue in Georgia.

10 Q. Going up that page just a little bit. We talked
11 about your Medium essay, and this is a portion
12 discussing that. You indicated that after you wrote
13 your Medium essay, you had come to a point of greater
14 confidence that the polling information was wrong
15 versus the election was hacked based on the partial
16 recounts that were conducted. On that third
17 paragraph there, it indicates that the effort to
18 conduct recounts didn't succeed, and recounts were
19 only conducted in Wisconsin with minimal changes and
20 nobody was able to inspect any of the equipment.

21 What is it about the recount process that
22 changed your view from your Medium essay to now about
23 the 2016 election?

24 A. That the recount involved in large parts of Wisconsin
25 and in parts of Michigan involved manual inspection

1 of ballots that had been marked by hand served to
2 provide additional evidence for the correctness of
3 the election results and that those manual
4 inspections of hand-marked records didn't reveal a
5 systematic deviation from the reported results.

6 Q. There's also a reference in that paragraph that on
7 cable news and social media, you were dubbed a Stein
8 puppeteer trying to steal the election for Hillary
9 Clinton. Is that an example of the partisan politics
10 that you discussed that could enter into those
11 questions?

12 A. Yes. I think that -- that experts being labeled
13 partisans merely because their views are inconvenient
14 for the views of a political group is a substantial
15 part of the risk.

16 Q. There's also a great account in this article about
17 you meeting a man in a trench coat to obtain a
18 contraband voting machine. Do you recall that event?

19 A. I do.

20 Q. And do you recall what kind of voting machine that
21 was?

22 A. It was an AccuVote TS DRE.

23 Q. That's the kind used in the State of Georgia up until
24 the end of 2019, right?

25 A. That's correct.

1 Q. And on page 5 is where I am. It's not necessarily
2 relevant. It just mentions that you posted a video
3 about -- of the machine being hacked in a mock
4 election between Benedict Arnold and George
5 Washington. Is that the same hacking demonstration
6 you performed for Judge Totenberg in 2018?

7 A. I performed a similar demonstration.

8 Q. But it wasn't the same type of hack demonstration?

9 A. No. Actually, it was using a different but also
10 effective way of hacking the AccuVote TS and TSX.

11 Q. Okay. And the demonstration that you did in the
12 YouTube video, would that have been untraceable to
13 someone looking at the voting machine? Just in terms
14 of the main files, if they didn't dig into the system
15 architecture and just reviewed the reported files,
16 would that have been detectable in any way?

17 A. No, it wouldn't have been detectable.

18 Q. And just to stick with the 2016 recount piece for a
19 moment --

20 A. You mean the Michigan Alumnus piece?

21 Q. I'm sorry. No. Just the concept of doing recounts
22 following the 2016 election. Not the exhibit. We're
23 finished with the exhibit.

24 You assisted with the efforts to obtain
25 recounts in Michigan, Wisconsin, and Pennsylvania in

1 2016; is that right?

2 A. Yes.

3 Q. And were you retained by the Stein campaign or the
4 Clinton campaign?

5 A. I was retained by the Stein campaign.

6 Q. And did you assist with recounts in any other states
7 in 2016?

8 A. No, just those three.

9 Q. And all three of those states were won by President
10 Trump in 2016, correct?

11 A. Yes. That's correct.

12 Q. And were these efforts you undertook pro bono, or
13 were you being paid by the campaign?

14 A. I was being paid.

15 Q. Have you ever worked as a staffer on any political
16 campaign?

17 A. No, I haven't.

18 Q. Have you ever been retained by political campaigns
19 beside the Stein campaign?

20 A. No. Oh, actually, strike that. Yes, I have. I have
21 on one other occasion.

22 Q. And what campaign was that?

23 A. That's the current political campaign for the
24 presidency of the Dominican Republic.

25 Q. So I can clarify that quickly. In the United States,

1 you've not been retained by any other candidate or
2 campaign?

3 A. No.

4 Q. Okay. Now, you hold at least one patent; is that
5 correct?

6 A. Yes, that's correct.

7 Q. I want to hand you what we've marked as Exhibit 13.

8 (Exhibit No. 13 marked.)

9 BY MR. TYSON:

10 Q. I'll ask if this is a patent that you hold as an
11 inventor.

12 A. Yes, it is.

13 Q. And what does this patent involve?

14 A. This is a system for efficiently auditing elections
15 by using a high-speed scanner to review
16 electronically paper ballots and then using
17 statistical sampling similar to an RLA to confirm the
18 results.

19 Q. Now, do you retain any financial interest in the use
20 of this patent going forward?

21 A. No. In fact, Princeton has dedicated it to the
22 public domain at my request.

23 Q. If you could turn to the -- I guess it's the one,
24 two, three, fourth, fifth physical page. The top
25 begins System and Method For Machine-Assisted

1 Electronic Auditing.

2 A. I'm sorry. Can you repeat the page?

3 Q. Sure. The fifth physical page.

4 A. The fifth -- the marked column 5 here?

5 MR. HERMAN: The actual.

6 BY MR. TYSON:

7 Q. Yeah. The actual fifth page.

8 A. The pages I don't think are numbered.

9 Q. Oh, I see. The columns are numbered. My apologies.
10 I'm not a patent lawyer. If you could look at column
11 2, down where line 25 is.

12 A. Yes.

13 Q. There's an indication that the primary weakness of a
14 particular method you're referring to and discussing
15 is establishing a link between electronic and paper
16 ballots at the time votes are cast. Is this issue of
17 voter privacy, that if we kind of sequentially number
18 every ballot as it's collected and could tie that
19 back to voters that are voting at particular times a
20 common issue you encounter in the design of audits
21 for election systems?

22 A. Excuse me. Let me just review those two paragraphs.

23 Q. Certainly. Yes.

24 A. Yes. Sequential numbering of ballots is a common
25 issue in audits and in the design of voting systems

1 more generally and creates privacy risks.

2 Q. The way I've thought about it is I've tried to think
3 about it in the past. If we could maintain the link
4 between the person and the ballot, auditing would
5 probably be pretty simple I'm guessing at that point.
6 We could use some sort of log method for that. But
7 the importance of the secret ballot that we have to
8 separate those two pieces of information, is it
9 correct to say that's what leads to a lot of the
10 challenges around how we handle ballots and how we do
11 audits?

12 A. I would say that, more broadly than that, that the
13 need for a secret ballot complicates much of election
14 security.

15 Q. Okay.

16 A. If we could just print everyone's name and vote in
17 the newspaper, it would be much easier.

18 Q. From a security standpoint, but not from a
19 constitutional or administrative standpoint, correct?

20 A. In fact, it would be bad from a security standpoint
21 too because the secret ballot is an important defense
22 against certain attacks.

23 Q. So printing everybody's votes in the newspaper would
24 help with some attacks but would lead to other
25 possible attacks. Is that what you're saying?

1 A. That's right.

2 Q. So in the election field, do you consistently find
3 these kinds of trade-offs, that doing one thing may
4 solve one problem but create a host of other
5 problems?

6 A. That's right. That's why we need to be -- that's why
7 only certain technological approaches achieve a high
8 level of security all around.

9 Q. But you'd agree with me that if, for example, the
10 United States of America decided that the secret
11 ballot was no longer an important consideration as
12 just a policy matter, that would change the mix of
13 technology in what we used going forward, right? I
14 know that's a wild hypothetical.

15 A. That's a wild hypothetical. If it was actually true,
16 contrary to reality, that the secret ballot wasn't
17 important, it would be easier to design secure
18 election systems.

19 Q. Just out of curiosity, I'm sure you followed what's
20 happened with the Iowa caucuses.

21 A. I have.

22 Q. Is it possible there's some kind of hacking for that
23 system, or do you have -- have you done any research
24 or have any opinions about that system?

25 A. On the Iowa caucus system? What part of it do you

1 mean?

2 Q. I'm only going on news accounts that there have been
3 problems with the tabulation and an app that was
4 being used.

5 A. Right. Do you have a specific question?

6 Q. It was just my own personal curiosity. We can move
7 on. Sorry.

8 A. What a mess. Let me just say what a mess.

9 Q. All right. So it's fair to say that you believe
10 electronic voting brings a host of problems to the
11 election system; is that fair to say?

12 A. Yes. It exposes the election system to several
13 different kinds of attacks.

14 Q. Is there any circumstance besides disabled voters
15 where you would support the use of electronic
16 machines over hand-marked paper ballots?

17 A. You mean ballot marking devices over hand-marked
18 paper ballots?

19 Q. Any type of electronic ballot marker, whether done
20 through a DRE, through a ballot marking device, any
21 scenario.

22 A. I see. Is there any scenario? In general, no.

23 Q. So are you thinking of something besides disabled
24 voters where you might be willing to support
25 electronic voting?

1 A. Well, I'm thinking, for instance, in some extreme
2 emergency, would it be -- would I be -- would I say I
3 would support it? Well, it's hard to say. It really
4 depends on the facts of the situation.

5 Q. And it's fair to say that setting aside disabled
6 voters, you believe that hand-marked paper ballots
7 that are fully audited is the best method of
8 administering elections, right?

9 A. I think from a security perspective, that's correct.

10 Q. From an administerability standpoint, do you not
11 think that's correct, or is there a perspective where
12 you would disagree with that? The reason why I
13 ask -- I can clarify. I know you're trying to figure
14 out what I asked.

15 You clarified your answer with that you
16 believe from a security perspective that hand-marked
17 paper ballots with full audit to be the best method
18 of administering elections. So my question is why
19 only from that perspective.

20 A. Oh, I see what you mean. There are -- there may be
21 administrative reasons to prefer other systems in
22 certain circumstances. Although, I think the
23 alternatives do create a large and uncovered risk of
24 attacks to the election system.

25 Q. So there may be policy reasons for using some

1 electronic components, is that what you're saying,
2 but it creates a security risk in the process?

3 A. Yes.

4 Q. I'm assuming that you don't believe that hand
5 counting all ballots is the best possible system.

6 A. That's correct.

7 Q. And why is that?

8 A. Because hand counting all ballots -- hand counting
9 all ballots would take a very long time. Hand
10 counting we know also creates its own set of security
11 risks.

12 My perspective is that the best way to
13 administer and secure elections is to count ballots
14 electronically, but to confirm the results of the
15 electronic counting through manual follow-up.

16 Q. So if we had a system that involved hand-marked
17 ballots that were hand counted, would you still think
18 audits were required in that scenario?

19 A. Some kind of audit I would say would still be
20 required. But it wouldn't be the same kind of audit
21 that would be an RLA, for instance, designed to
22 specifically detect errors in a machine count because
23 you wouldn't have a machine count.

24 Q. And when you mentioned that hand counting can bring
25 other challenges, would that include election

1 officials overvoting a ballot, for example, during a
2 hand count?

3 A. That's a potential risk. If the election officials
4 are dishonest, they could potentially make changes to
5 the ballots during counting. That's right.

6 Q. And you think it would be best for the State of
7 Georgia to have a system of hand-marked paper ballots
8 as the primary means of voting, right?

9 A. Yes, I do.

10 Q. I'm going to change direction a little bit. Are you
11 good to keep ongoing?

12 A. Yeah. Let's keep on going a little bit. I assume
13 we're thinking of lunch at some point.

14 Q. Eventually, yes. Probably have a good stopping point
15 here in a little bit.

16 I want to talk about some general things
17 about your report, Exhibit 2. If you want to get
18 that in front of you. Talk about some high level
19 pieces to it first, and then move through some of the
20 specifics.

21 All right. So through your report, is
22 there a particular section of your report that
23 summarizes the opinions that you offer in it?

24 A. I'm not sure there's a particular section that does.

25 Q. If you could go with me to paragraph 20. When I was

1 looking for it, it seems paragraphs 20 and 23 seems
2 to summarize things well. If you want to get there,
3 it's on page 6 on the bottom, 7 on the top.

4 A. Okay.

5 Q. So in this -- in paragraph 20 to start with, you
6 identify your opinion about a variety of scenarios of
7 what could happen based on Georgia's election system
8 facing a high risk of being targeted. Is that a fair
9 statement?

10 A. Yes.

11 Q. So you say, first sentence, that there's a high risk
12 of being targeted by sophisticated adversaries.
13 Second, those adversaries could attempt to hack the
14 election system. Third, they could sabotage BMDs or
15 optical scanners. Fourth, they could infiltrate BMDs
16 and optical scanners. And fifth, those attacks could
17 succeed despite efforts that Georgia has put in
18 place.

19 Is that a fair list of things that you
20 think are the main problems from Georgia's
21 perspective?

22 A. With the new system, I think it's fair to say that's
23 a good summary of much of what's in my opinion --

24 Q. Okay.

25 A. -- in my report.

1 Q. And you're not saying that these scenarios definitely
2 will happen or have happened. You're just saying
3 they might happen, correct?

4 A. I'm not saying they definitely will happen. I'm
5 saying that there's a high risk that they might
6 happen.

7 Q. You'd agree with me that every election system used
8 by every state is subject to the potential targeting
9 by sophisticated adversaries, right?

10 A. Yes. That's why in every election system in every
11 state things like hand-marked paper ballots and risk
12 limiting audits are an important defense.

13 Q. And you'd agree with me that every election system
14 used by every state has the potential to be hacked,
15 right?

16 A. Indeed. Again, that's why these protections are so
17 essential.

18 Q. And you'd agree with me that attackers could sabotage
19 components of the election system used in every
20 state, right?

21 A. That's right. Again, why these defenses are so
22 important.

23 Q. And you'd agree with me that attackers could place
24 malicious software on BMDs or optical scanners in the
25 election system of every state, right?

1 A. Where those components are used, that's right. Very
2 few states use BMDs for all voters.

3 Q. But all states use optical scanners, right?

4 A. At least somewhere. Not in all jurisdictions in all
5 states unfortunately. There are still some paperless
6 jurisdictions.

7 Q. And you'd agree with me that the kind of attacks that
8 we've outlined here could also succeed in other
9 states too, right?

10 A. Yes.

11 Q. So in approaching your opinion about Georgia's
12 election system, what kind of specialized knowledge
13 are you using to come up with these potential
14 scenarios if they could apply to every states'
15 election system?

16 A. What do you mean by specialized knowledge?

17 Q. Does it require any special training or experience to
18 be able to outline the scenarios you've outlined in
19 paragraph 20?

20 A. Yes. Yes, it does.

21 Q. And what -- I'm sorry. Finish.

22 A. Yes, it does. So I've been studying security risks
23 to electronic voting systems for getting close to 20
24 years now. And so I think that kind of specialized
25 knowledge is important in assessing both the threat

1 and the level of risk.

2 Q. And so you do have specialized knowledge about kind
3 of the potential vectors of attack, I think as we
4 refer to them, on computers that are used in the
5 election system. Fair to say?

6 A. Yes.

7 Q. And your focus has been primarily on the cyber
8 vulnerabilities of an election system, the computers
9 that are involved, not on the potential manipulation
10 of paper ballots through kind of old school methods.
11 We've referred to overvoting a ballot, for example.
12 Your research is focused primarily on the cyber
13 risks, right?

14 A. I would say primarily. But it also considers those
15 other risks, and I teach about them. And auditing or
16 other defensive methods that I talk about are
17 designed with those risks in mind too.

18 Q. So in reaching your opinions about Georgia's election
19 system, you are evaluating all the potential risks,
20 not only the cyber risks but also other possible
21 security risks?

22 A. Well, I have thought about other potential security
23 risks, but the opinion here is primarily about the
24 risks of cyber attacks.

25 Q. And in reaching your conclusion about Georgia's

1 election system facing a high risk, is that including
2 the other security risks beyond cyber, or is that
3 limited to a cyber risk for the State of Georgia?

4 A. Here I'm talking about the risks of attack by
5 sophisticated adversaries like hostile governments in
6 the context of attacks on computer system.

7 Q. Okay. And so in reaching your opinions in your
8 report, you've obviously used your specialized
9 knowledge to come up with a series of scenarios of
10 things that could happen. And then you're assessing
11 how likely or unlikely those scenarios are to happen,
12 or are you just identifying these are possible
13 attacks?

14 A. I'm also assessing the level of risk.

15 Q. Okay. And have you ever evaluated comparative risks
16 of an entirely paper ballot election system versus a
17 system that uses some electronic components?

18 A. Of an entirely -- you mean a hypothetical?

19 Q. Excepting disabled voters. A hand-marked paper
20 ballot system for the comparative risk of that system
21 versus a system that uses electronic components.

22 A. I have evaluated the risks in hand-marked paper
23 ballot systems, including for the Secretary of State
24 of Michigan. So yes.

25 Q. And what is the method you've used to evaluate the

1 comparative risks of those types of systems? If
2 you're trying to compare one system's risks with
3 another, what is the method you'd used to evaluate
4 that comparative risk?

5 A. So the method is basically what are -- examining the
6 differences between those voting systems and which
7 new attack vectors they make possible and how likely
8 are those vectors to be exploited.

9 Q. So you essentially say okay, for system one, let's
10 say hand-marked paper ballot system with ballot
11 marking devices for disabled voters, electronically
12 tabulated using optical scanners, here's the list of
13 possible risks we face with that system?

14 A. Of cybersecurity risks and which ones are enabled by
15 this change of technology.

16 Q. And then we look at a system, ballot marking device
17 system for all voters, what are the risks with that
18 system. So my question is, how do you then decide
19 which system is more or less secure based on that
20 list of risks? Is there a specific method you use
21 for that?

22 A. Sure. So, for instance, in the ballot marking device
23 study that I published in January, we have a
24 quantitative method. There was an equation in there
25 that will tell you based on the proportion of voters

1 who are using a ballot marking device versus a
2 hand-marked system, what is the additional risk
3 that's created by -- that outcome changing fraud will
4 go undetected.

5 Q. And that's specifically related to voters verifying
6 their paper ballots, right?

7 A. Right. Which is one of the very significant defenses
8 in an election system is voter verification. That's
9 the premise of BMD security, that voters will
10 successfully verify.

11 Q. And it's not your testimony that there exists one
12 perfectly secure voting system, right?

13 A. There are voting systems that have greater or lesser
14 risk for certain important categories of attacks and
15 ones that have no risk of certain categories of
16 attacks. So I think the -- which is more secure or
17 not is pretty clear.

18 Q. You say which is more secure or not is pretty clear.
19 Would that be as to overall policy reasons for one
20 system or another, or which one is more or less
21 secure from a cybersecurity standpoint?

22 A. Well, I'm speaking specifically from a cybersecurity
23 standpoint.

24 Q. And as we covered earlier, there are scenarios where
25 policymakers may have interest beyond cybersecurity

1 in selecting a particular election system, correct?

2 A. There are other interests that come to play. I
3 believe that there -- but I don't think that the
4 other interests, as they are practically manifested,
5 outweigh the cybersecurity advantages or
6 disadvantages that are part of that equation.

7 Q. And you've gotten where I was trying to get to
8 earlier. So then what is the way that you determine
9 whether the other policy reasons outweigh the
10 cybersecurity risks?

11 A. Well, we could talk about that in the context of
12 specific policy questions that are coming to bear.
13 The question is to me the methodology that I would
14 apply is what are the alternative ways of achieving
15 this policy goal and are there practical
16 cybersecurity techniques that we could use to achieve
17 security under those circumstances. And when the
18 outcome turns out to be no, we either have a system
19 that is at high risk of attack or not, I think that
20 the policy -- the policy balance outcome is pretty
21 clear.

22 Q. And, again, the methods you're using to make that
23 policy balance outcome that you see is so clear is
24 you are looking at possibly alternative policies that
25 could have less cyber risk; is that a fair way to say

1 that?

2 A. Well, possible -- can you repeat the question?

3 Q. Sure. I'm just trying to understand how you weigh
4 the policy options of the other policy reasons why a
5 jurisdiction may have for other systems versus the
6 cyber basis. And particularly I'm looking for what
7 method are you using to conclude that hand-marked
8 paper ballots are the right election system to be
9 used. You're reaching a conclusion they are.

10 A. I see.

11 Q. That's what I'm trying to understand. What method
12 are you using for that evaluation?

13 A. There's a very stark cybersecurity difference between
14 the hand-marked system and/or hypothetical or not
15 hypothetical BMD for all system. And so given the
16 sort of starkness of that contrast, the question is
17 can you achieve those same -- the question to me is
18 can you achieve the same policy objectives well with
19 the hand-marked system. Right? And if you can
20 achieve those policy objectives well with the system
21 that is significantly more secure, then I believe on
22 the basis of that reasoning it's the -- it's the
23 superior choice.

24 Q. And it's a policy interest of a state, is it not, to
25 have voter intent be clear? Could that be a policy

1 interest for a state?

2 A. That could be a policy interest.

3 Q. And in that policy interest, you'd agree with me that
4 ballot marking devices are superior to hand-marked
5 paper ballots, right?

6 A. Not necessarily. So hand-marked paper ballots. You
7 can also have the optical scanner reject ballots that
8 the scanner determines are not clearly marked, and
9 that's a feature of the Dominion system, in fact.

10 Q. And in those scenarios, have you ever talked to
11 election officials about what voter behavior happens
12 when a scanner rejects an improperly marked hand
13 paper ballot?

14 A. I have talked to election officials about that, yes.

15 Q. What have they told you?

16 A. Some election officials have told me, in fact, that
17 when -- some election officials have told me that
18 they worry about delay that's caused by that
19 scenario. But other election officials have told me
20 that they already have their scanners programmed to
21 work in that way and it's fine.

22 Q. And election officials may have concerns about voters
23 becoming frustrated in the process. Have you heard
24 that from election officials?

25 A. I've heard that about BMD-based elections as well as

1 hand-marked elections. So that is a concern either
2 way.

3 Q. And those would be other policy interests that might
4 underlie the selection of one system over another
5 unrelated to cybersecurity, correct?

6 A. There are other important considerations.

7 Q. So you'd agree with me that it's not possible to
8 eliminate every attack vector against an election
9 system, right?

10 A. Not every attack vector. I mean, someone could cut
11 the power to the entire state somehow and just render
12 absolute chaos. But in terms of attack vectors that
13 involve -- that involve hacking the computer systems
14 that are used to administer the election or that are
15 in the polling place, it's possible to reduce the
16 risks to a minimal level.

17 Q. And when you say reduce the risks to a minimum level,
18 how are you categorizing minimal risk versus other
19 types of risk? What method are you using to arrive
20 at this is a minimal risk system?

21 A. Well, let me be more clear than that. It's possible
22 to eliminate the risk that hacking polling place
23 equipment is going to be able to change the election
24 outcome or cause significant disruption through a
25 well-designed system.

1 Q. But it's not possible to eliminate all the risks. I
2 think we talked about earlier every election system
3 is subject to being targeted by sophisticated
4 adversaries. Every election system could have some
5 components of it hacked. Every election system could
6 have software put on optical scanners. So I guess
7 I'm trying to understand where you're concluding
8 there's minimal risk if there's always going to be
9 these vulnerabilities for any election system.

10 A. Well, at the point where we can have a high and
11 quantifiable statistical probability of detecting and
12 correcting attacks of that form, I would say the risk
13 has been well constrained.

14 Q. And ultimately, though, isn't that a policy decision
15 of what level of risk someone is willing to
16 encounter?

17 A. Well, it's a policy decision -- is it a policy
18 decision? Can you repeat the question?

19 Q. So we're talking about all these different interests
20 that go into elections. You can reduce it to a
21 statistically quantifiable number that we can have
22 confidence in a particular outcome. But maybe in the
23 process, we're going to create long lines to do that.
24 There's all these competing policy interests in the
25 space of the design of an election system. So what

1 I'm trying to get to is at what point is it a policy
2 decision and at what point is it a scientific process
3 you're using to arrive at your conclusions in this
4 report.

5 A. Well, I reject the notion that it's actually a
6 trade-off between long lines and good security. But,
7 I mean, if there's a policy decision that we would
8 like the election system to be at high risk of attack
9 by foreign governments, I suppose that is a policy
10 decision too, but I don't think it's a policy
11 decision that I as someone who is an expert in
12 election cybersecurity would get behind.

13 Q. Do you use online banking?

14 A. I do.

15 Q. And I'm sure -- I do too. And there are risks, of
16 course, that online banking is subject to
17 manipulation, hacking, targeted by foreign powers,
18 right?

19 A. Yes. And, in fact, there are billions of dollars of
20 fraud every year reportedly in the financial sector
21 due to hacking.

22 Q. But obviously you've chosen, I've chosen to use a
23 system that has some risk for the sake of
24 convenience; is that fair to say?

25 A. Well, I think the risks in online banking are fairly

1 well constrained for consumers because of things like
2 FDIC protection, and most fundamentally, because if
3 the money is gone, we're going few notice. The same
4 can't be said unfortunately of election systems. If
5 the result is wrong, it's not necessarily going to be
6 apparent to anyone.

7 Q. And I believe I saw you have a cellphone.

8 A. I do. It's right here.

9 Q. I do too. And cellphones are subject to
10 manipulation, hacking, targeting by foreign powers,
11 right?

12 A. Potentially.

13 Q. And yet, we use those because we've chosen to
14 encounter a degree of risk for the sake of
15 convenience, right?

16 A. Well, so, again, if my cellphone is hacked, we
17 won't -- that will not end up causing something like
18 a national election outcome to be wrong, I hope. But
19 there are good reasons, including the vulnerability
20 of cellphones, that we don't, for instance, let you
21 vote using an app on your cellphone in elections in
22 Georgia. That's because the risks are substantial.

23 Q. So I guess thinking about those examples, is your
24 ultimate opinion in your report that Georgia
25 policymakers have chosen to take too great a risk by

1 using an all ballot marking device system election
2 system?

3 A. So my opinion is that it's a very, very substantial
4 risk. And if -- and yes, I would say that the
5 process in Georgia that has led to this risk has
6 resulted in an undesirable outcome from the
7 perspective of protecting the votes of the people of
8 Georgia.

9 Q. So it's your opinion that Georgia policymakers have
10 chosen a path with too much risk to use for
11 elections, right?

12 A. Yes, I think it's too risky a path.

13 Q. And that opinion lines up with your personal views on
14 election administration, right?

15 A. With my personal views? How do you distinguish from
16 my professional views in this case?

17 Q. I believe you said earlier that you believe the best
18 system for administering elections is a hand-marked
19 paper ballot system with ballot marking devices for
20 disabled voters.

21 A. I see. Yes, I think it's consistent with that. It's
22 totally consistent with that, yes.

23 Q. And so what scientific method are you using to
24 determine that Georgia policymakers have taken a path
25 with too great a risk? There's obviously a point

1 that you cross over a threshold. What method do you
2 use scientifically to determine where that tipping
3 point is?

4 A. Where that tipping point is? Oh, I see. Well, I
5 think the -- I think the tipping point -- that
6 question, it comes down to a -- it comes down to
7 applying the expertise that I have from evaluating
8 voting systems to ask the question, is this system
9 actually going to provide a strong defense or not.
10 And so there's -- it's a matter of -- it's a matter
11 of comparatively assessing those risks.

12 Q. Are there published studies about evaluating
13 acceptable degrees of risk in the election context?

14 A. Probably there are. So if you look at, for instance,
15 the California top-to-bottom review studies that were
16 commissioned in 2007, those studies technically are
17 focused on vulnerabilities in specific pieces of
18 election equipment but come out with the policy
19 recommendation that they not be used because the risk
20 is unacceptable.

21 Q. And that was a policy recommendation as the result of
22 that analysis, correct?

23 A. That's right.

24 Q. So you have the California top-to-bottom review.
25 Have you ever published papers on determining what

1 the acceptable degree of risk in election systems is?

2 A. Acceptable degree of risk.

3 Q. And the reason why I ask is, again, you're saying
4 that Georgia policymakers have taken too much risk.
5 So how -- have you ever published a paper evaluating
6 the acceptable degree of risk?

7 A. So the ballot marking device paper that I published
8 in January tries to assess some of that in part by
9 trying to quantify whether -- whether in a given
10 system attacks are going to be detected or not,
11 what's the probability that an attack would be
12 detected. If the system is achieving an acceptable
13 degree of risk, that probability is going to be high
14 for plausible attacks. If it's not, it's going to be
15 low. You can indeed quantify some of these things.

16 Q. Did you determine the exact percentage at which you
17 cross that threshold in your study of ballot marking
18 devices?

19 A. No. But it's quite often the case in science that
20 rather than a clean threshold, you just have a
21 breakdown between scenarios that result in a low
22 output value and a high output value.

23 Q. And so beyond the BMD paper, you can't think of any
24 other papers you've published looking at the
25 acceptable degree of risk in an election system?

1 A. I think that's the most quantitative one.

2 Q. But you can't think of any others?

3 A. Not off the top of my head. But I have published a
4 lot of papers in this area, so it's quite possible.

5 Q. Sure. Is the field of determining an acceptable
6 degree of risk in non-election context, are you aware
7 of that being a discipline that people study what --
8 when people encounter certain degrees of risk?

9 A. That's quite often a question that comes up in
10 matters of public policy and science.

11 Q. But you didn't rely on any papers outside the
12 election context about assessing acceptable degrees
13 of risks in forming your opinions in this report,
14 right?

15 A. No, I didn't.

16 Q. A couple other global questions, and I think we'll
17 probably be at a good stopping point for lunch.
18 We'll dig into the details of the report after that.

19 Kind of globally throughout the report
20 there's terms potentially, possibly, could happen.
21 There's a lot of scenarios of what might happen along
22 the way. And I believe we covered this already. But
23 you are not aware of anyone who's ever documented an
24 actual compromise of an election system using
25 electronic voting equipment in an actual US election,

1 correct? And I know I added a bunch of qualifiers on
2 there.

3 A. You mean a hostile compromise?

4 Q. Any compromise --

5 A. Any compromise?

6 Q. -- in a US election system of an electronic voting
7 machine.

8 A. Sure. There are plenty of voting machines in US
9 elections used in US elections that have been
10 actually demonstratively compromised.

11 Q. And what are some examples of those?

12 A. The previous voting machines used in Georgia, the TS
13 and TSX that I personally compromised, those kinds of
14 machines.

15 Q. My question was that were being used in an actual
16 election.

17 A. Those machines were used in actual elections in
18 Georgia from 2002 until 2019.

19 Q. What I'm trying to get to is not a machine generally,
20 a model type that is being used in an election, but
21 an actual machine in a precinct on election day in a
22 US election.

23 A. I see.

24 Q. Has anyone ever documented a case of one of those
25 machines ever being compromised?

1 A. I don't believe so.

2 MR. HERMAN: Okay. Off the record
3 for a second.

4 (Recess taken.)

5 MR. TYSON: Back on the record.

6 BY MR. TYSON:

7 Q. All right. Dr. Halderman, before lunch, I said we
8 were going to turn to your report. I apologize. I
9 do have one more thing I wanted to ask before we go
10 there.

11 A. Yes.

12 Q. You're on the board of advisors for the Verified
13 Voting Foundation; is that right?

14 A. I am.

15 Q. And can you briefly describe what the Verified Voting
16 Foundation is.

17 A. The Verified Voting -- the Verified Voting Foundation
18 is a group that advocates for stronger election
19 security.

20 Q. And when you say stronger election security, is it
21 primarily the cybersecurity component that you -- the
22 field that you work in?

23 A. Yes. Primarily. It's a group that was founded
24 originally by computer scientists, and that's the
25 focus of their activity.

1 Q. Got it. Were you involved in developing the
2 principles for new voting systems from the Verified
3 Voting Foundation?

4 A. I don't think so. No.

5 Q. Okay. I'm going to hand you what I've marked as
6 Exhibit 14.

7 (Exhibit No. 14 marked.)

8 BY MR. TYSON:

9 Q. Have you seen this document before?

10 A. Yes. Well, actually, wait. No. There's a new set
11 of principles since -- since 2015, I believe.

12 Q. Okay.

13 A. Or a new set of positions that I have seen, but I
14 don't think I've seen this version.

15 Q. And this is the one I got off the website. So I
16 might have gotten the wrong one.

17 I wanted to ask about a couple of these
18 principles. So No. 1, the system should use human
19 readable marks on paper as the official record of
20 voter preferences and as the official medium to store
21 votes. Does the Verified Voting Foundation, to your
22 knowledge, accept ballot marking device ballots as a
23 valid way of voting, or is it only hand-marked
24 ballots?

25 A. I believe that their current set of -- their current

1 set of positions on these issues point to elevated
2 risk with ballot marking devices.

3 Q. Let me ask about No. 7. One of the other principles
4 is to use commercial off-the-shelf hardware and
5 open-source software. Do you agree with that
6 principle of security in voting systems?

7 A. Yes, I think all else being equal, that's probably
8 something that is at least somewhat preferred,
9 although commercial off-the-shelf hardware and
10 open-source software can also still have significant
11 security risks.

12 Q. Okay. Is there a reason just from a cybersecurity
13 perspective to prefer commercial off-the-shelf
14 hardware versus custom-built hardware?

15 A. There is a reason to prefer it. Again, all else
16 being equal, in general, developing hardware is
17 difficult and off-the-shelf hardware is more likely
18 to have been well tested than hardware that is
19 proprietary. But it really depends on the specific
20 case whether it actually achieves security benefits
21 or not.

22 Q. And does the same set of principles apply to
23 open-source software versus I'm assuming
24 custom-designed software?

25 A. Yes. Although, open-source software has the

1 additional benefit of making the code available to
2 others to review, which carries with it additional
3 security benefits since it's open to broader scrutiny
4 for problems.

5 Q. And so since it's open to broader scrutiny, people
6 could find vulnerabilities and notify whoever they
7 need to to repair them; is that the general
8 principle?

9 A. Well, that's right. And so it's -- in addition, it
10 makes it easier to I think credibly assess the likely
11 level of security of the piece of software. When
12 it's closed, it can be more challenging.

13 Q. What is the role of kind of trade secret in voting
14 software particularly versus an open-source approach?
15 Are there pros and cons security-wise to each, or is
16 one always preferred over the other?

17 A. I would say there are pros and cons.

18 Q. And can you give me some examples of what the pros of
19 trade secret and what the pros of open source would
20 be?

21 A. Well, the broader principle is that in a system that
22 is important for security, the parts that need to
23 remain secret for security should be well defined.
24 This is called Kerckhoffs' principle. It's sort of a
25 foundation principle in security. And it's easier to

1 achieve that in an open-source system than a
2 closed-source sytem because in the closed-source
3 sytem, everything is being kept secret. You might
4 not be able to compartmentalize the pieces that need
5 to be kept secret. But yes, there's a need to keep
6 some secrets secret in basically any secure system.
7 But they should be limited to things like
8 cryptographic keys that are well defined and narrow.
9 That's the principle.

10 Q. All right. Well, let's go ahead and turn to your
11 report. And the good news, we can skip ahead to
12 paragraph 14. So we'll start on page 3. What I
13 wanted to do primarily, just kind of walk through the
14 report and ask about some of the conclusions you've
15 reached and some of the decisions or the opinions
16 that you've offered in this case.

17 So first of all, you indicate in paragraph
18 14 that you were asked to opine on the security of
19 Georgia's election system following the
20 implementation of the new system. Is it your
21 understanding that the Dominion voting system and the
22 KnowInk system is at issue in this case?

23 A. Yes, it's my understanding that it's at issue in this
24 case.

25 Q. And you walk through the various components of that,

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1 the ballot marking devices, the ICX component, the
2 ICP precinct scanners, the ICC central-count
3 scanners. Have you personally observed and tested an
4 ICX ballot marking device?

5 A. No, I have not.

6 Q. Have you personally observed and tested an ICP
7 precinct-count scanner?

8 A. No, I have not.

9 Q. Have you personally observed and tested an ICC
10 central-count scanner?

11 A. No, I have not.

12 Q. Have you personally observed and tested the Democracy
13 Suite election management system?

14 A. No, I have not.

15 Q. And have you personally examined and tested any Poll
16 Pad electronic poll books?

17 A. No, I haven't. My views on the systems are based on
18 the experience that I've had over the last nearly 20
19 years with other electronic voting systems and the
20 design of the systems as documented by Dominion and
21 the tests that have been conducted in other states.

22 Q. Okay. So it's not based on any personal evaluation.
23 It's based on your knowledge, tests of others, and
24 understanding of the system from Dominion itself?

25 A. That's right.

1 Q. Okay. And I believe in 15 we've already covered that
2 you reviewed the documents the plaintiffs provided to
3 you from Dominion. Let's go to paragraph 16 about
4 the eNet software.

5 A. Yes.

6 Q. And eNet is Georgia's voter registration database,
7 correct?

8 A. That's correct. It's the software that runs the
9 voter registration database and some associated
10 administrative functions.

11 Q. Do you know approximately how many states use eNet?
12 Is it a widely-used piece of software?

13 A. There are versions of eNet used in other states. I
14 know that.

15 Q. Are there other voter registration database software
16 that is more widely used than eNet, or is eNet kind
17 of one of the main players in this space?

18 A. It certainly is a player in this space. But there
19 are different versions of the software that are used
20 in other states, some of which are relatively better
21 protected.

22 Q. Okay. And have you evaluated the protection of
23 Georgia's version of eNet versus the versions in
24 other states?

25 A. So I am familiar with the -- I have personally

1 evaluated vulnerabilities in the MVP and OVR system
2 compared to other states as a component of the
3 broader eNet platform.

4 Q. Is it your testimony that MVP and OVR are part of the
5 eNet system?

6 A. Are interfaced with it. That's right.

7 Q. And when you say interfaced with it, what do you mean
8 interfaced with it?

9 A. I mean that data from those systems feeds into the
10 overall voter registration system and vice versa.

11 Q. And does that happen without human intervention, or
12 is there a human intervention component for either of
13 those MVP and OVR systems to alter the voter
14 registration database?

15 A. There may be a human component for the -- some of the
16 data that's fed back in. I think the data that comes
17 out is read out by a computer process.

18 Q. You say in paragraph 16 -- actually, before we go to
19 that, you said you evaluated the MVP and OVR
20 components. Have you evaluated the eNet version used
21 by Georgia versus the eNet versions used by other
22 states? For eNet specifically, not for other
23 associated applications.

24 A. No, I have not.

25 Q. You say in the second sentence of paragraph 16 that

1 election officials use eNet to manage voter
2 registration data. Which election officials use eNet
3 to manage voter registration data in Georgia?

4 A. I'm not sure in Georgia's practice.

5 Q. And do you know which election officials export eNet
6 data to electronic poll books?

7 A. I don't know. I think that happens at the Secretary
8 of State's office. That's my understanding, but I --
9 but I'm willing to be corrected.

10 Q. In the next sentence you talk about interface of MVP
11 and OVR and say that those systems allow voters to
12 view and update their voter registration data. Can
13 you explain to me how those systems update voters'
14 voter registration data in eNet?

15 A. So the voter can fill in updated information through
16 the voter -- or an updated -- or fill out a voter
17 registration -- a voter registration form on those
18 systems. It gets uploaded to the server. And then
19 through back-end processes, which may or may not
20 require human intervention, I'm not sure, the data is
21 updated in the voter registration database.

22 Q. So you don't know if a voter registrar is required to
23 review information and changes to voter registration
24 data before those changes are made in eNet?

25 A. You know, I'm not sure that it makes a significant

1 difference to the security of the system overall.

2 Even attacks that could affect -- attacks could
3 affect voter registration in plausible ways that a
4 registrar would approve.

5 Q. So it's your testimony that there's really no
6 security difference whether the input of a registrar
7 is required before changes are made?

8 A. It matters to some kinds of attacks, but I don't
9 think to plausible attacks that could affect -- to
10 certain plausible attacks that could affect the --
11 could affect the ability of Georgia voters to cast
12 their votes on an election day.

13 Q. And then we'll come back around to that in a little
14 bit more later on. In paragraph 17, the bottom of
15 that page 4 you indicate absentee voters will not use
16 BMDs. That is for people who vote absentee by mail;
17 is that right?

18 A. That's my understanding.

19 Q. And voters who vote absentee in person, do you have
20 an understanding of whether they will use BMDs or
21 not?

22 A. I think absentee in person is a BMD process. Yes.

23 Q. In paragraph 18, you indicate in the second sentence
24 that the Secretary of State will transmit the
25 election programming files to county officials. Do

1 you know how that transmission is made?

2 A. I'm not sure whether the process has been changed
3 from the process that was used prior to the
4 introduction of the Dominion system or not. But the
5 process prior to the transmission via CD ROM has
6 significant security downsides.

7 Q. Okay. But you don't know the current setup that's
8 being used, correct?

9 A. I'm not sure that it makes a difference for the kinds
10 of attacks that I'm worried about. But I don't know
11 for sure the current process. I'm not sure that
12 that's been documented publicly yet.

13 Q. So it's your testimony that the method of
14 transmission doesn't really matter to the types of
15 attacks you're concerned about?

16 A. To some of the attacks I'm concerned about. That's
17 correct.

18 Q. But it does matter to other types of attacks you're
19 concerned about?

20 A. That's right. There can be attacks that depend on
21 the specific method of transmission, and there are
22 other attacks that only depend on the fact of
23 transmission.

24 Q. So in evaluating the relative risks to Georgia's
25 election system, you didn't consider the method of

1 transmission as informing that part of risk
2 assessment, correct?

3 A. I think the method of transmission -- excuse me.

4 (Discussion off the record.)

5 BY MR. TYSON:

6 Q. So in reaching your conclusions about the risks faced
7 by Georgia's election system, you did not -- since
8 you did not know the method of transmission, you
9 didn't take the method of transmission into account
10 in making that assessment; is that right?

11 A. Well, I think that's right. The method of
12 transmission might change the level of risk around
13 the edges, but it's not likely to be a night and day
14 difference.

15 Q. So it's not important to your overall conclusions; is
16 that right?

17 A. No, I don't think it affects the overall conclusion.

18 Q. Okay. At the bottom of 18 you indicate that election
19 workers will install a memory card or USB stick into
20 each BMD and ICP scanner prior to the start of
21 voting. Do you know which election officials or
22 workers will do that?

23 A. My understanding is that in Georgia that usually
24 happens at the county, but I'm not completely sure.

25 Q. Okay. And then the removal in paragraph 19 of the

1 memory cards for return, do you know which election
2 workers those would be?

3 A. I think that happens at the polling place in Georgia,
4 but I'm not entirely sure.

5 Q. And you don't mention what happens to the paper
6 ballots after an election. Is that -- I'm assuming
7 that's not relevant to your analysis either.

8 A. Well, not primarily to the cyber -- well, actually,
9 that is something that is relevant to the analysis.
10 I just don't mention it here.

11 Q. So what is the method that the paper ballots are
12 returned back to a county official?

13 A. I don't know. But I'm assuming for purposes of this
14 analysis that the paper ballots are going to be
15 returned through an adequate chain of custody because
16 otherwise the security situation is even worse.

17 Q. Okay. So then you're assuming that paper ballots are
18 returned through an adequate chain of custody as part
19 of reaching your conclusions about the relative risks
20 of Georgia's system, right?

21 A. Well, that's right, because those risks are even
22 worse if the chain of custody is not adequate.

23 Q. And since you don't know exactly who's installing
24 memory cards, who's removing memory cards, I'm
25 assuming that's not part of your analysis either as

1 far as reaching your conclusions about relative risk.

2 A. I tried to make generous assumptions about those
3 risks where I don't know the answer, ones that the
4 level of risk doesn't depend on it being the worst
5 possible way it could be done.

6 Q. Again, so likely paper ballot transmission, you
7 assumed then that qualified election workers are
8 going to handle memory cards at all stages with the
9 proper chain of custody; is that fair to say?

10 A. That's right. Even though there are still
11 limitations to effectively what you can achieve with
12 that kind of chain of custody.

13 Q. And --

14 A. And also, I do -- okay. That's fine.

15 Q. We've already covered paragraph 20 I think pretty
16 thoroughly. I just wanted to ask, on this point, the
17 high risk of attack that you're concerned about for
18 Georgia elections, would you say that Georgia's new
19 election system faces the same level of risk as the
20 DREs, a greater level of risk, or less risk?

21 A. I think for very important -- for probably the most
22 important category of risk, which is the risk of
23 nation state attacks against close elections, the
24 risk is not substantially reduced. I think for other
25 scenarios, there are some benefits to security from

1 the change. But sort of the thing that we all should
2 be most worried about, the security of the new system
3 is not -- is not such that those attacks are strongly
4 prevented.

5 Q. So it's your testimony that Georgia faces basically
6 the same amount of risk from a nation state attacker
7 with its new voting system as it faced with the DRE
8 system; is that right?

9 A. Unfortunately largely because of the lack of strong
10 auditing and the difficulty of verifying -- of voters
11 actually verifying their ballots well.

12 Q. If Georgia implemented proper, as you would
13 categorize them, robust auditing procedures, would
14 the security situation from a nation state attacker
15 be improved over the DREs?

16 A. Well, the problems are both the lack of robust
17 auditing and the lack of -- and the lack of a
18 strongly voter-verified paper record. If both of
19 those things were corrected, then I think the
20 relative risk would be lower than in the DRE system.

21 Q. And you used a distinction there that I want to hone
22 in on for a minute. You refer to a voter-verified
23 paper record. Can you describe the difference in a
24 voter-verifiable paper record and a voter-verified
25 paper record?

1 A. Sure. So with the caveat that those terms are often
2 not used precisely in the literature and people for
3 years kind of use them interchangeably but without
4 really addressing the question of whether things that
5 were verifiable would be verified. But a
6 voter-verifiable record is one that in principle the
7 voter could verify. A voter-verified record is one
8 the voter actually has verified and ensured is
9 correct.

10 Q. And so in recommendations, there has been a lot of
11 terminology thrown around of voter-verifiable paper
12 records. Voters have the option of verifying their
13 records in that situation, which distinguishes it
14 from a DRE where there would be no record; is that
15 correct?

16 A. From a paperless DRE where there would be no record.

17 Q. Yes. I'm sorry. Good clarification. When I think
18 of DRE, I've only ever voted on a paperless DRE in
19 Georgia. So thank you for that.

20 In paragraph 21, you say that there is no
21 doubt that Russia and other adversaries will strike
22 again. On what basis are you saying that there is
23 absolutely no doubt they will strike again? I'm
24 assuming you've not talked to President Putin or Viko
25 Carpathian or somebody about this, right?

1 A. No. But I follow very closely the assessments of the
2 intelligence community and DHS and the federal
3 government on these questions. And there's every
4 indication that Russia continues at this very minute
5 to be attempting to interfere in the election.

6 Q. And election interference we can draw as a distinct
7 concept from vote manipulation. Wouldn't you agree
8 those are distinct concepts? Maybe one includes the
9 other?

10 A. Yeah, maybe one includes the other.

11 Q. So election interference could include manipulating
12 votes. But merely interfering could be spreading
13 false messages on social media, visiting websites of
14 county boards, scanning for vulnerabilities in a
15 system. Would that be a fair distinction to draw?

16 A. I think that's fair.

17 Q. And so in terms of, you know, no doubt that Russia
18 will strike again, I think we covered earlier we
19 don't have any evidence that Russia manipulated votes
20 in any election in the US, correct?

21 A. That's right. Even though there were significant
22 gaps in the visibility that would make that evidence
23 available.

24 Q. Over on the next page, page 7, you indicate that the
25 report found that these foreign agents were

1 successful in attacking at least one state. Was that
2 one state Georgia?

3 A. No. Not the state that is referred to in the report.

4 Q. In the last paragraph you indicate that Georgia was
5 among the states Russia targeted. And as we
6 discussed earlier, targeting doesn't necessarily mean
7 manipulation or compromise, right?

8 A. No. It's just the first step, but it does -- it does
9 speak to -- towards the intent.

10 Q. And like the Senate Intelligence Committee, the
11 special counsel never found any votes were actually
12 compromised, right?

13 A. That's right. But again, there were very serious
14 limitations to the available evidence that would, if
15 the votes were compromised, allow us to reach that
16 conclusion. So the best I think that they could say
17 is well, essentially there's no evidence votes have
18 been compromised.

19 Q. Is it your personal belief that Russia has
20 compromised votes in elections in the US?

21 A. I don't know.

22 Q. In paragraph 22, you talk about some examples. I
23 believe we discussed earlier the Ukrainian
24 presidential election. And Ukrain's vote counting
25 infrastructure that you reference there, that was a

1 system directly connected to the internet; isn't that
2 right?

3 A. Yes, it was.

4 Q. At the end of paragraph 22 you say, other adversarial
5 governments and various things might target future
6 Georgia elections. And sitting here, you don't have
7 any evidence that other adversarial governments
8 absolutely will target Georgia elections, do you?

9 A. No. But there's no reason to doubt that other
10 governments have something at stake in the outcome of
11 future US elections and have the cybersecurity
12 offensive capabilities that they would need in order
13 to -- in order to do that.

14 Q. But as we talked about, there's a difference in
15 aiming a gun and pulling the trigger, correct?

16 A. That's correct.

17 Q. And so you don't have any evidence they will
18 definitely pull the trigger to attack Georgia
19 elections?

20 A. No, I can't speak to that.

21 Q. To paragraph 23. This is another kind of summary
22 opinion piece. It's your opinion that Georgia's new
23 voting technology does not achieve the level of
24 security necessary to withstand an attack by a
25 sophisticated adversary, such as a hostile foreign

1 government. Isn't that statement true of every
2 states' voting technology?

3 A. So no, I don't think that it is true of every -- of
4 every states' voting technology, at least not in the
5 same sense, because in states that really do have a
6 hand-marked ballot and are or are intending to audit
7 the paper trail rigorously, the attacks that I'm most
8 concerned about, ones that would actually change the
9 election outcome, would not be likely to succeed.

10 Q. So in your opinion, the necessary preconditions to
11 have the level of security necessary to withstand an
12 attack by a foreign government are hand-marked paper
13 ballots and robust audits; is that fair to say?

14 A. Those are two of the most important, and there are
15 other components of resiliency that are important
16 too.

17 Q. So do you have an estimate on what percentage of
18 jurisdictions currently have sufficiently robust
19 audits and hand-marked paper ballots to withstand
20 that kind of attack?

21 A. It's just a few percent of jurisdictions
22 unfortunately. There's still a lot of work to do
23 nationally. But there are degrees.

24 Q. So would it be fair to say then that 90 percent of
25 jurisdictions don't have the level of security

1 necessary to withstand an attack by a hostile foreign
2 government?

3 A. I'm not sure about 90 percent, but it is a high
4 percentage.

5 Q. Higher than 80?

6 A. Probably.

7 Q. Okay. Now, you have a lab where you do work related
8 to election technology and cyber vulnerabilities,
9 right?

10 A. I do.

11 Q. And do you believe your lab has the level of security
12 necessary to withstand an attack by a sophisticated
13 adversary such as a hostile foreign government?

14 A. No, absolutely not. We are -- we are definitely not,
15 however, running an election system for any state out
16 of our lab.

17 Q. You do have technology in your lab that could be used
18 to compromise voting systems that are currently in
19 use, though, right?

20 A. Yes, we do. We try to take the best steps that we
21 can to prevent that. But unfortunately, the reality
22 is that sophisticated nation states have -- hostile
23 nation states have extremely sophisticated cyber
24 offensive capabilities. And the question is more a
25 question of do they really want to attack us, than

1 can we withstand the determined attack.

2 Q. So then in the subparagraphs under 23, you provide
3 some scenarios under which attackers could
4 potentially subvert the election technology. And the
5 first is infiltration of the voter registration
6 database to extract, change, or erase records. Do
7 you see that?

8 A. Yes.

9 Q. Do you have any evidence that that has ever happened
10 to the State of Georgia's voter registration
11 database?

12 A. No, I don't.

13 Q. And it's true that attackers could infiltrate the
14 voter registration database of any state if they were
15 a sophisticated hostile foreign government, right?

16 A. That's probably true. Although, Georgia's system has
17 specific technical risks that lead me to believe that
18 the risk is higher in the State of Georgia than in
19 other states.

20 Q. And how many other states' voter registration
21 databases have you studied for potential risks?

22 A. How many? That's a good question. A handful of
23 other states. Certainly Michigan in great detail.

24 Q. And when you say a handful, less than five?

25 A. Probably less than five in detail.

1 Q. So you've evaluated five states or less of the voter
2 registration databases. And of those, your
3 conclusion is that Georgia is the most vulnerable of
4 those five?

5 A. I'm not sure that I've specifically ranked or
6 quantified, but I would say Georgia is significantly
7 more vulnerable than it needs to be.

8 Q. As compared to those five other states?

9 A. And as compared to some other states that I've
10 studied. It's certainly more vulnerable than
11 Michigan's.

12 Q. And what other states have you studied?

13 A. Where else have I studied? I've looked at the voter
14 registration technology in Pennsylvania and in
15 California to some degree. I would have to go back
16 and check.

17 Q. Okay. And your analysis of the relative risk level
18 is based on -- what kind of factors are you reviewing
19 when you're evaluating the risk to the voter
20 registration databases?

21 A. Some of the most important factors are things like
22 the age and brittleness of the software involved, who
23 is maintaining it, and what the results of security
24 assessments have been and whether the problems found
25 in those assessments have been completely mitigated.

1 Q. And have Michigan, Pennsylvania, California conducted
2 sophisticated threat assessments by cybersecurity
3 vendors of their voter registration databases?

4 A. Michigan has. I don't know about the other states.

5 Q. And did those -- for Michigan, did they find any
6 potential vulnerabilities in the database?

7 A. They did.

8 Q. And did Michigan then mitigate those and correct
9 those?

10 A. They did.

11 Q. And did they correct all of them?

12 A. To my knowledge, they did, yes. In fact, they
13 replaced the entire software system as a result of
14 those analyses.

15 Q. What software system does Michigan use today?

16 A. The Michigan software system is one that is called
17 the -- give me just a second. Changing states. It's
18 called the Qualified Voter File database or QVF.

19 Q. And is QVF a vendor in this space?

20 A. No. QVF is custom software for the state.

21 Q. So Michigan decided to build its own software for
22 voter registration database?

23 A. That's right.

24 Q. You indicate that the attacks could cause voters to
25 receive the wrong ballot or be prevented from casting

1 a regular ballot. Are you familiar with the
2 provisional balloting process?

3 A. I am.

4 Q. And if there was an attack like the attack you're
5 describing in 23(a), you'd expect to see an increase
6 in provisional ballots for people who weren't in the
7 registration database, right?

8 A. That's probably right.

9 Q. Are you aware if there's been such an increase in
10 Georgia from 2016 to 2018?

11 A. I don't know.

12 Q. You indicate that they could also be used to steal
13 information that could be used to impersonate voters.
14 You're aware that Georgia has a photo ID requirement
15 for voting?

16 A. I am. But that doesn't apply to absentee by mail.

17 Q. So your reference to voter impersonation here refers
18 to absentee by mail impersonation, not in-person
19 impersonation?

20 A. Not in-person impersonation.

21 Q. Which is much more of a tongue twister than I
22 realized it was going to be.

23 A. That's right. Absentee by mail or to access voter
24 registration records.

25 Q. The second type of attack that you propose, attackers

1 could sabotage polling place equipment and prevent
2 them from functioning on election day. Do you have
3 any evidence that any sabotage of polling place
4 equipment that kept it from functioning has happened
5 in Georgia?

6 A. No. Although, the new equipment has only been in use
7 for a very short period of time.

8 Q. Do you have any knowledge of the physical security
9 requirements for state election board rules
10 surrounding the new system?

11 A. I haven't reviewed them in detail.

12 Q. And I'm assuming you haven't visited any counties to
13 review their inspection of how they're maintaining
14 the election equipment.

15 A. No. Although, I have -- I'm familiar with reports
16 from others who have visited Georgia counties in the
17 past and have seen some of the physical security
18 mechanisms in place.

19 Q. And was that before or after the purchase of the new
20 system?

21 A. That was before the purchase of the new system.

22 Q. So today you don't know what physical security
23 requirements might be available to mitigate an attack
24 outlined in 23(b); is that right?

25 A. 23(b) is referring not specifically to attacks that

1 require physical security compromise, but ones that
2 involve compromise of the software and data running
3 in the system by any means, including by remote
4 cyberattack.

5 Q. Okay. So it's your testimony that the Dominion
6 system is subject to remote cyberattack that could
7 compromise its functioning?

8 A. Potentially, yes.

9 Q. You say at the end of that that the attacker could
10 target such sabotage at jurisdictions that strongly
11 favor a particular candidate and cause a partisan
12 shift. You don't have any evidence that that's ever
13 happened in Georgia, do you?

14 A. No, I don't. Though, again, the system has only been
15 in use a few weeks.

16 Q. 23(c), you talk about the manipulation of optical
17 scanners or EMS systems to report fraudulent
18 outcomes. Do you have any evidence that's ever
19 happened in an election in Georgia on the new system
20 or any system?

21 A. No, I don't. Although, the new system is new. And
22 the old system, I don't think anyone has ever done
23 the kind of analysis of the optical scanners and EMS
24 servers that would be required in order to make a
25 strong statement about whether it had happened.

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1 Q. You reviewed the GEMS databases for the state's old
2 system, though, correct?

3 A. Yes, I have.

4 Q. Have you discovered any malware compromise in that
5 review?

6 A. No. But the GEMS databases themselves are no
7 substitute for reviewing the actual software running
8 and installed on the servers.

9 Q. But you don't know if anybody has undertaken that
10 kind of review in the last six months, say?

11 A. No, I don't think so.

12 Q. You indicate that at 23(c), attack could alter all
13 digital records of the election results. And that's
14 where, again, you're coming back to the rigorous
15 manual audit or a recount of the paper ballots. Then
16 you say, Georgia law doesn't currently require that.
17 What is your understanding of what Georgia law does
18 require?

19 A. So my understanding of what Georgia law requires is
20 that it requires an audit this year but not a risk
21 limiting one. It requires an audit pilot by the end
22 of 2021. And that after that, the requirement
23 depends on the outcome of the pilot.

24 Q. And you don't know what Georgia's current plans are
25 related to auditing of ballots going forward on the

1 new system, correct?

2 A. Auditing ballots on the new system. My understanding
3 is that Georgia does not require -- does not
4 currently plan to require a rigorous audit.

5 Q. Have you reviewed any state election board rules
6 related to audits in Georgia?

7 A. I have reviewed some state board election rules
8 related to audits in Georgia, but I can't -- I'm not
9 prepared to tell you exactly what the -- which set of
10 rules those were. I just don't remember.

11 Q. Are you aware that Georgia is working with Verified
12 Voting on the development of its audit processes?

13 A. I'm aware that they were -- that they have been
14 working together in the past.

15 Q. And do you support that kind of collaborative effort
16 to develop audits for jurisdictions?

17 A. Well, look, I support work to implement robust
18 audits, but you have to actually get there in order
19 to have the benefit.

20 Q. Do you based on your expertise in the design of
21 audits believe that piloting audits is a helpful
22 practice before you implement a full audit procedure
23 in a jurisdiction?

24 A. Yes, I do. But you have to actually implement the
25 full audit procedure in the jurisdiction.

1 Q. And the type of attack you outline in 23(c) is also
2 true of a hand-marked paper ballot system; is that
3 correct?

4 A. Yes, that's correct.

5 Q. In 23(d) you talk about an infiltration to sometimes
6 print ballots differing from a voter's onscreen
7 selections. And it's basically (d) and (e), the way
8 I read them, are two types of attack, one that
9 changes only the bar code, one that changes the bar
10 code and the human readable text. Again, you
11 indicate that a 23(d) attack must be rigorously
12 audited or else it could go undetected. Is that a
13 fair statement?

14 A. That's right.

15 Q. And so it's your testimony that a sufficient audit
16 would mitigate against the 23(d) style of attack,
17 right?

18 A. That's right. But it would have to be an audit that
19 was more rigorous than any audit that I understand to
20 be planned in Georgia.

21 Q. But you don't currently know what's being planned in
22 Georgia; is that right?

23 A. Well, I know what's being -- what's been publicly
24 talked about in Georgia, and I told you what my
25 understanding of the legal requirement is.

1 Q. Have you ever seen a, and this is going to be in any
2 context, lab or otherwise, a virus or malware that
3 would alter only the ballot bar code on a Dominion
4 system?

5 A. On a Dominion system, no, I have not.

6 Q. Have you ever seen in the lab or otherwise a piece of
7 malware or virus that would alter both the bar code
8 and the human readable text on a Dominion system?

9 A. No. Although, on other systems I have.

10 Q. In 23(e) when you say research shows that few voters
11 carefully review their printed ballots, you're
12 referring to the two studies you cite later in your
13 report; is that right?

14 A. Yes, I am.

15 Q. And no other studies beyond those?

16 A. I'm referring to those two studies.

17 Q. And you say that the fraud sufficient to change the
18 winner of a close race might go undetected. One
19 thing I've always wondered about these kind of
20 possible scenarios is how would an attacker know what
21 will be a close race?

22 A. Right. So usually by pre-election polling is one way
23 that an attacker can potentially conclude that a race
24 is likely to be close.

25 Q. And in races where there's not regular polling, for

1 example, smaller races, are there other methods
2 someone could try to use to determine what they would
3 need to alter?

4 A. I'm sorry. Can I actually turn this off?

5 Q. Sure.

6 (Recess taken.)

7 THE WITNESS: I'm sorry. Can you
8 repeat your question, please.

9 BY MR. TYSON:

10 Q. Sure. So in a race that is a smaller jurisdiction
11 where there's not regular polling, for example, of a
12 race, state house race, county commission race, how
13 would an attacker go about determining what would be
14 a close race that they could try to throw in that
15 context?

16 A. Well, they could cheat anyway just in case it's
17 close, right? So they don't necessarily need to know
18 for sure that it's going to be close in order to
19 attempt an attack and succeed if it is, in fact,
20 close.

21 Q. And then in 23(e) you indicate that no audit or
22 recount could detect that kind of attack because the
23 digital and paper records would be wrong. And the
24 only way -- now this is me. Is it correct that the
25 only way a 23(e) attack would be detected is if a

1 sufficient number of voters carefully reviewed their
2 printed ballots?

3 A. That's the only surefire way that such an attack
4 would be detected, and then also assuming that there
5 was a careful audit of the paper trail.

6 Q. So the way I read this, the attacks you outline in
7 (c), (d), and (e) could be mitigated or detected by
8 sufficiently rigorous audits with voters carefully
9 reviewing their printed ballots in a sufficient
10 number. Is that fair to say?

11 A. I think that's fair to say.

12 Q. And the attack outlined in (a) would be mitigated by
13 the use of provisional ballots, right, and possibly
14 detected through a spike in provisional ballots
15 there?

16 A. Well, all right, wait a minute because it's -- it
17 matters a lot what we mean by mitigated. That attack
18 in (a) would at least be detected as a result of a
19 spike in ballots. But if it's already caused there
20 to be long lines or other chaos at the polling place,
21 there's no way that you can go back and fix it.

22 Q. Okay.

23 A. These other attacks in I think you said (c), (d), and
24 (e) were mitigated by a combination of voters
25 robustly verifying -- or rigorously verifying their

1 ballots and a sufficiently robust audit. Although
2 that's true, I don't think that there is any -- that
3 there is sufficient evidence to conclude that it's
4 possible to induce voters to rigorously verify their
5 ballots to the necessary level in an all BMD context.

6 Q. And you made an important distinction. So there are
7 methods by which (a), (c), (d), and (e) can be
8 detected, and then there will be at least some basis
9 to go and investigate further what actually happened.
10 Is that fair to say?

11 A. So we have to -- we should probably make a diagram
12 about that or something like that to distinguish
13 exactly which circumstance detection versus
14 correction is possible.

15 Q. Why don't we try it this way? Under (a), you can
16 detect an attack outlined in 23(a) by a spike in the
17 provisional ballots for individuals not in the voter
18 registration database.

19 A. Depending on which variation of this attack. But for
20 plausible variations, I would agree with you.

21 Q. And then for (b), I'm assuming that would be
22 relatively obvious because things are not working.
23 So that would be a very detectable type of attack?

24 A. Yes. Hard to recover from, but one that you know
25 chaos is happening.

1 Q. And (c) can be detected through a sufficiently robust
2 audit or a recount, correct?

3 A. Yes.

4 Q. And (d) can be detected through a sufficiently
5 rigorous audit.

6 A. Yes.

7 Q. And then (e) can be detected --

8 A. Although, (d) cannot necessarily be corrected by a
9 sufficiently rigorous audit.

10 Q. That's why I'm asking specifically just the detection
11 question for each of these.

12 A. Yes. Okay.

13 Q. And then for (e), it can be detected through
14 sufficient number of voters carefully reviewing their
15 printed ballot and sufficiently rigorous audits.

16 A. Yes.

17 Q. Okay. And in each of those scenarios, there would
18 then be a basis to conduct a further investigation to
19 find evidence of the types of attacks that have been
20 outlined, right?

21 A. Well, it depends. So in some of those scenarios,
22 it's too late. The election has already been
23 disrupted. In other cases, in other cases, if you
24 detect that something is wrong, you don't have any
25 information available by which to go back and correct

1 the changes that have happened.

2 Q. You're familiar, I'm assuming, with the process of an
3 election contest?

4 A. Yes.

5 Q. And so there already exists provisions in Georgia law
6 and I'm sure other states as well that if, for
7 example, people who were ineligible incorrectly vote,
8 there's a provision to handle that through an
9 election contest. Are you aware of that?

10 A. Yes.

11 Q. And so you said it's too late in terms of, you know,
12 once we detect it. But if we detect it and an
13 election contest is filed, the election can be
14 re-run, just like it would be if ineligible people
15 were voting, right?

16 A. That's true. I would hate it -- I would hate to be
17 Georgia if we have to re-run the 2020 presidential
18 election because of Georgia's voting system.

19 Q. And it's your testimony that you don't have any
20 evidence that any of the attacks in (a) through (e)
21 have ever occurred in an actual election in the
22 United States, right?

23 A. No. But election systems in many jurisdictions in
24 the United States don't produce the kind of evidence
25 that we'd need in order to know that these attacks

1 have happened.

2 Q. In paragraph 24, you begin discussing malware,
3 malicious software that could be introduced into the
4 election equipment. You don't have any evidence that
5 malware has been introduced into election equipment
6 in use in elections in Georgia, do you?

7 A. No, I don't. Although, to my knowledge, no one has
8 done the kind of forensics to any piece of election
9 equipment in Georgia that would be the most probable
10 way to detect such malware intrusion if it occurred.

11 Q. And the list of introduction of methods of malware
12 introduction in 24, that's true in every state,
13 correct? You could introduce malware if you had
14 these types of things into optical scanners, for
15 example, in every state system or election management
16 system?

17 A. Yes. That is true.

18 Q. In paragraph 25, you begin with a little bit more
19 detailed discussion of the pieces connected to the
20 internet.

21 A. Could we maybe take a break at some point soon?

22 Q. Certainly. I'm fine to take a break now, if you'd
23 like to.

24 A. All right. If we could.

25 Q. Absolutely. Thank you.

1 (Recess taken.)

2 BY MR. TYSON:

3 Q. So turning to paragraph 25, we talk about some
4 components over the system that are directly
5 connected to the internet.

6 A. That's right.

7 Q. Now, we've discussed a little bit the MVP and OVR
8 systems. What is your understanding of how the MVP
9 system is connected to the eNet database?

10 A. Well, let me see if I can remember for this
11 specifically for the MVP. The MVP -- the MVP I know
12 receives information from the eNet database and I
13 believe contains a way to update that information.
14 But that may be in the OVR system. It's been a while
15 since I've looked at them independently.

16 Q. And so the OVR system, do you understand how that is
17 connected with the election system?

18 A. Well, it generates voter registration requests that I
19 understand have to be reviewed by a person, but that
20 data then is fed into the database.

21 Q. And are you recommending that no voter registration
22 information be put online for security purposes?

23 A. No. But what I'm recommending is that especially
24 heightened security precautions should be taken for
25 the components that are online because they create a

1 path by which an attacker could potentially come from
2 anywhere in the world and access the system.

3 Q. In the third sentence of paragraph 25, though, the
4 criticism seems to be just that they are connected to
5 the internet.

6 A. This isn't a criticism. This is an expression of --
7 an expression of the nature of the risk.

8 Q. And so this is a risk that there's at least a good
9 policy reason to encounter because we want voters to
10 have information about their voting information?

11 A. Perhaps. And it's a risk that -- but it's also a
12 risk that is especially heightened in Georgia due to
13 the nature of the problems that have already been
14 detected in the eNet system and the reviews that have
15 happened so far.

16 Q. You don't have any evidence that Georgia's eNet
17 system has been directly targeted by malicious
18 actors, do you?

19 A. Just the broad conclusion of the Mueller
20 investigation and the Senate Intelligence Committee
21 that Georgia was among the states whose systems were
22 targeted by Russia in 2016. And I think it's a
23 inference that the online components of the
24 registration system were among those targeted.

25 Q. Do you know how Georgia maintains backups of its eNet

1 registration system or if it does?

2 A. I believe it does, but I don't know the specifics
3 about how those backups are maintained. And it's a
4 good thing that it does.

5 Q. In paragraph 26, you talk about components that are
6 not connected to the internet that could be targeted.
7 And one of the ways is removable media. And you cite
8 the Stuxnet computer virus. Are you with me on that?

9 A. Yes.

10 Q. And it's your testimony that that was attacked
11 through removable media and not through programming
12 at the manufacturer?

13 A. Stuxnet was designed to, among other things, spread
14 through removable media.

15 Q. Did the initial infection of Stuxnet come through
16 removable media?

17 A. I think I've seen conflicting reports and conclusions
18 about that, but the way that the Stuxnet malware was
19 designed was able to spread to disconnected systems
20 by a removable media.

21 Q. And in the next sentence you say that attackers could
22 employ this method to infect state or county EMS and
23 spread from there to scanners and BMDs when workers
24 program them for the next election. Do you have any
25 evidence that this has ever happened to a Dominion

1 system?

2 A. No, I do not. Although, the Dominion system is very
3 new.

4 Q. So let's talk about the Dominion system. That leads
5 up to paragraph 27. And your opinions in this
6 section about the Dominion components, I think we've
7 discussed, came from your review of the technical
8 documentation, the California and other evaluations
9 of it, not from your personal review, correct?

10 A. That's correct. They're based on my experience with
11 other similarly designed voting systems as well.

12 Q. Now, you in paragraph 27 say, Dominion does not
13 dispute that its devices can be hacked by
14 sufficiently sophisticated adversaries. And that's
15 not really that remarkable of a statement, is it? I
16 mean, can't any computer, we've already discussed, be
17 hacked by sufficiently sophisticated adversaries?

18 A. I think that's actually a critically important point
19 because this is the entire reason that we need the
20 paper trail, the paper trail to reflect accurately
21 voters' intentions and the paper trail to be
22 rigorously audited.

23 Q. So you would agree that that's not really a
24 remarkable statement, though, because it's a computer
25 that can be hacked, which is basically every

1 computer?

2 A. I agree that it's basically every computer that can
3 be attacked. But again, that's really a core part of
4 why Georgia even has a new voting system right now,
5 that all computer systems can be hacked, and we need
6 to be very, very careful to make sure that, you know,
7 voting system context, the correct outcome is going
8 to be determined even if the systems are successfully
9 attacked.

10 Q. The first reason you cite, you say one reason why
11 this is true. So you're going to give, I guess, a
12 couple of reasons why it can be hacked. I guess
13 isn't the first reason why it's true is because it's
14 a computer?

15 A. I suppose so.

16 Q. Okay. You first cite the complexity of the software,
17 though. Have you compared Dominion's software with
18 the number of source code lines in other BMD systems?

19 A. In other voting systems. Not -- I'm not sure it's
20 specifically in other BMD systems.

21 Q. And is it your testimony that the number of lines of
22 code is higher in the Dominion system than other
23 voting systems?

24 A. It's ten times as much code as Georgia's previous
25 voting system.

1 Q. And compared to other ballot marking device systems?

2 A. I don't know. It's probably similar, but I can't --
3 I can't estimate exactly how much. Probably -- yeah.
4 I can't estimate how much.

5 Q. The ICP scanner you indicate has 475,000 lines of
6 source code. The ICP scanner is the optical scanner,
7 right?

8 A. The precinct-based optical scanner as opposed to the
9 central count.

10 Q. And is that similar to the number of lines of code
11 for other precinct-based scanners you've evaluated?

12 A. It's more code than for other precinct-based scanners
13 that I've evaluated by something like a factor of
14 three or four.

15 Q. And you indicate that the software is written in
16 C/C++, and you say that that programming language is
17 particularly susceptible. Is that true of all
18 software written in C/C++, that it's more vulnerable
19 than other software?

20 A. It's extremely difficult to write software in C and
21 C++ that is even reasonably secure to the point that
22 I'm advocating that my department stop teaching those
23 programming languages to undergrads.

24 Q. Are those programming languages used in commercial
25 applications today?

1 A. They are. Although, decreasingly so because of the
2 security risks.

3 Q. And the security risks on the C, C++ front on the
4 precinct scanner are there for hand-marked paper
5 ballot systems too, correct?

6 A. Yes. That's part of the reason that the system needs
7 to be audited.

8 Q. You say in paragraph 29 that software the size and
9 complexity of Dominion code inevitably has
10 exploitable vulnerabilities. So is it true then that
11 just having a large number of lines of code always
12 leads to exploitable vulnerabilities?

13 A. In practice, yes.

14 Q. The quote at the end of 29 from the California study,
15 if the system were secure, it would be the first
16 computing system of this complexity that is fully
17 secure. Would you ever categorize any computing
18 system as fully secure?

19 A. There are some simple computer systems for which you
20 could plausibly make such a statement, but they're
21 very simple computing systems.

22 Q. Like an Atari-level computing system?

23 A. Probably not even that.

24 Q. And so when you reference nation state attackers in
25 29 discovering and exploiting novel vulnerabilities

1 in complex software, that basically is pretty much
2 every piece of software has exploitable
3 vulnerabilities, right?

4 A. That's right. It's another way of saying that if the
5 Russian government decides to target Georgia's
6 elections in 2020, they're likely to succeed.

7 Q. And ultimately, that's not a function of a Dominion
8 system, a function of the lines of code. It's just a
9 function of it being a computer that's programmed by
10 software, isn't it?

11 A. And a function of the lack of things like a
12 strongly -- a paper trail that voters -- a paper
13 trail that we can be sure reflects voter intent even
14 in the face of attack and a question of whether there
15 is a rigorous enough audit.

16 Q. And so essentially it's your testimony that there is
17 no way we can ever secure any computerized voting
18 system adequately, which is why you advocate for a
19 hand-marked system primarily?

20 A. I'm not opposed to the use of technology in voting in
21 general, but that technology has to be used in ways
22 where we don't have to trust that the technology is
23 functioning correctly in order to be sure the
24 election outcome is right.

25 Q. But you would never place a piece of technology

1 between a nondisabled voter and the ballot?

2 A. I think it's unwise to do that if there were
3 alternatives, and hand-marked paper ballots are such
4 an alternative.

5 Q. In paragraph 30, you talk about using outdated
6 off-the-shelf software modules. Isn't that a
7 relatively common practice when designing software?

8 A. It's actually not a common practice among
9 well-written software. Well-written software today
10 tends to use automated methods to make sure that the
11 dependencies are up to date.

12 Q. And so when we discussed earlier the use of
13 open-source software and off-the-shelf hardware,
14 you're saying it's not a good idea to use
15 off-the-shelf software; is that fair?

16 A. I'm saying if you're going to use off-the-shelf
17 software, you have to make sure that it's up to date
18 every time that you're shipping a new version of your
19 product and you have to ship a new version of your
20 product every time there's security updates to those
21 downstream dependencies. That's a critical part of
22 the modern software development, of modern software
23 development practices that isn't reflected in the
24 Dominion system.

25 Q. And every EAC-certified system has to have its

1 software certified and maintained by the EAC; is that
2 correct?

3 A. Tautologically every EAC-certified system has to have
4 its software certified. That's right.

5 Q. And the certification process includes the EAC
6 maintaining a gold disc of that version of the
7 software that is the certified version; is that
8 correct?

9 A. That -- essentially, yes.

10 Q. And so any time a software manufacturer wishes to
11 make any change, including a security update, they'd
12 have to get their software recertified by the EAC,
13 right?

14 A. That's part of the problem with the Georgia voting
15 system, that, in fact, its software is out of date
16 because a new version -- if there were security
17 updates needed, they're likely going to have to go
18 through further certification before they can be
19 used.

20 Q. So that's a yes, it has to be recertified if there's
21 changes for security?

22 A. It depends on quite what the changes are. But
23 sometimes it has to go through a complete
24 recertification.

25 Q. In paragraph 31 you say, outdated software components

1 are a security risk because they have these
2 documented vulnerabilities, and you cite, for
3 example, a list of 254 known vulnerabilities. Is a
4 vulnerability always an exploitable vulnerability?
5 How are you using the term vulnerability in this
6 paragraph?

7 A. Whether it's exploitable or not in this context
8 depends on what the -- depends on the specifics of
9 the particular problem and what the attacker is
10 trying to do.

11 Q. So the fact that an Android operating system has 254
12 known vulnerabilities is just like saying it's a
13 piece of software, right, because every software has
14 vulnerabilities?

15 A. Well, no, not exactly. The problem is that it's a
16 much stronger statement than simply it's a piece of
17 software. This is a piece of software that's already
18 been analyzed, people understand where many of the
19 vulnerabilities are, and I can provide a recipe to
20 make it even easier for an attacker to get in or to
21 allow less sophisticated attackers to successfully
22 compromise the system that don't have the resources
23 of a nation state.

24 Q. So the fact that there are 254, does that tell you
25 anything about the relative risks of the use of this

1 particular version of Android?

2 A. As compared to --

3 Q. In the election contest, I should say.

4 A. As compared to newer versions of Android?

5 Q. As compared to anything. Does the fact of the number
6 of known vulnerabilities tell you how vulnerable a
7 piece of software actually is?

8 A. It's a good indicator. It's certainly an indicator
9 of the level of vulnerability. And 254 unpatched
10 vulnerabilities is a very bad situation to be in.

11 Q. And is that number higher or lower than the number of
12 known vulnerabilities in other BMD systems?

13 A. I don't know the number of known vulnerabilities in
14 other specific BMD systems off the top of my head,
15 but I can tell you that in absolute terms that's
16 pretty high.

17 Q. Your next paragraph, 32, talks about a cheap security
18 officer position that was vacant. How is this
19 paragraph 32 informing your analysis of the relative
20 risk faced by Georgia? And the reason why I ask that
21 is, from our discussions so far, it sounds like it's
22 a piece of software, it's a computer, it's going to
23 be vulnerable. How is the existence or not of a
24 chief security officer informing your analysis?

25 A. Well, this is informing whether Dominion is following

1 best practices in its security and its software
2 development and maintenance. And not having a chief
3 security officer in place, I think is a sign of a
4 general -- is a sign of a general perhaps difficulty
5 in achieving security best practice.

6 Q. So are you opining that Dominion does not take
7 security seriously?

8 A. That the position is still vacant does not speak
9 highly of Dominion's security posture. I'm opining
10 that there is -- that this is -- that this is a sign
11 of lax security practice.

12 Q. And it's your testimony that the Dominion software is
13 not secure software, right?

14 A. Yes.

15 Q. And it's also your testimony that every ballot
16 marking device software is not secure software,
17 right?

18 A. It is my testimony that no ballot marking device is
19 likely to be able to withstand a sophisticated nation
20 state attack, and that's why it's so important that
21 we have -- that all jurisdictions practice -- that
22 all jurisdictions -- that's why it's so important
23 that ballot marking devices be -- that the scope of
24 use of ballot marking devices be limited.

25 Q. And you haven't done a full comparison of every

1 ballot marking device that's currently available,
2 right?

3 A. That's right.

4 Q. And you haven't asked Dominion who has responsibility
5 for security development and implementation of
6 security in Georgia?

7 A. No, I haven't. It's unclear who, if anyone.

8 Q. In paragraph 33 you say, Georgia certified the system
9 without performing its own security testing or source
10 code review. The system Georgia used is certified by
11 the EAC, right?

12 A. Yes. So were versions of Georgia's old system.

13 Q. And part of the EAC's review for certification
14 involves security, correct?

15 A. A very limited kind of security testing
16 unfortunately. It's not rigorous.

17 Q. So it's your testimony a state can never rely on EAC
18 certification for cybersecurity issues?

19 A. I think it would be very foolish to rely only on the
20 EAC certification for security. That's right.

21 Q. In beginning of paragraph 34 we begin a walk through
22 the California test, which is a different version
23 than the version used in Georgia, right?

24 A. It's a more recent version.

25 Q. And I believe we've already covered this. But you

1 weren't involved in any of the California review of
2 the Dominion system, right?

3 A. No, I was not.

4 Q. You say in paragraph 35 that, like all security
5 testing, California's tests were necessarily limited
6 and could not be expected to find all exploitable
7 vulnerabilities. Can you tell me about what you mean
8 by that sentence?

9 A. Right. So security testing -- security testing can
10 expose the existence of vulnerabilities. It can't in
11 general prove that systems have no vulnerabilities.

12 Q. So you can't prove a negative basically. I can't
13 prove there are no vulnerabilities?

14 A. Not with the normal means of security testing.

15 Q. And is that why the security testing is necessarily
16 limited in scope, because it's just not possible to
17 find everything?

18 A. Well, in part. And there's also a question of the
19 rigor involved. For instance, the California
20 top-to-bottom review of the -- in 2007 of the
21 equipment that Georgia has just gotten rid of spent
22 something like a man year of effort per system doing
23 code review, right, a very high level, an intensive
24 level of review. Security testing of the kind I
25 understand that California does now, it's a much more

1 limited time and scale. There's a quantifiable --
2 there's sort of a quantifiable difference as well.

3 Q. So ultimately it's a policy decision how much effort
4 a state wants to put into its security testing. Is
5 that fair to say? California chose at one point to
6 do a massive amount of it. Now it chooses to do
7 something less.

8 A. I suppose you could characterize that as a policy
9 decision.

10 Q. Would you characterize it as something different?

11 A. No. Again, I suppose you could characterize it as a
12 policy distinction. I'm not sure I would
13 characterize it differently.

14 Q. So in paragraph 35 you kind of distinguish the two
15 versions to say more recent versions of software tend
16 to contain fewer security vulnerabilities. But you
17 haven't done any comparison, and to your knowledge no
18 one has, to know if that's the case, right, if
19 there's more or less vulnerabilities?

20 A. Right. Unfortunately, Georgia didn't do its own
21 security testing of a similar kind to California. So
22 we don't have a direct comparison.

23 Q. And you haven't -- I'm sorry.

24 A. But in general, it's true that as software evolves,
25 vulnerabilities are corrected at a higher rate than

1 they're introduced.

2 Q. And you have not done any security assessment of
3 vulnerabilities in Georgia's Dominion system, right?

4 A. No. I haven't had the access to do that.

5 Q. The next paragraph talks about the installation --
6 software installation files and a belief that it was
7 possible to inject things into the system. And you
8 say, this implies that attackers could modify
9 Dominion installation files. But I'm assuming you've
10 never tried to do that, right?

11 A. No. I have not had the access to try to do that
12 myself. This is based on what California's testers
13 found.

14 Q. And California's testers, again, looked at the
15 antivirus available. Do you know if that same
16 antivirus is used in Georgia's system, or not?

17 A. Yes, it is.

18 Q. And you reference that the ballot marking device and
19 the precinct optical scanners have no antivirus
20 software at all. Would you expect to find antivirus
21 software on a precinct scanner?

22 A. Some precinct scanners can have antivirus software.
23 It depends -- it depends on the specific scanner.

24 Q. And so are there particular manufacturers that
25 install antivirus software on precinct scanners?

1 A. Yes. So let me see. No. I can't -- I can't recall
2 off the top of my head. But yes.

3 Q. And so then the end of paragraph 37 you're saying,
4 malware that infected the Dominion components could
5 evade antivirus protection. Again, that's possible,
6 but you don't know for sure, right?

7 A. Well, with California's -- what California's test
8 found was, in fact, they tried to see if the
9 antivirus would detect malware samples, and in some
10 cases it failed to do that. So that's the basis for
11 that conclusion.

12 Q. And that was just specifically for the EMS server and
13 not for -- California didn't run those tests on the
14 BMD or the optical scanners, right?

15 A. Well, the BMDs and optical scanners don't have
16 antiviruses. So tautologically malware could evade
17 antivirus detection in those components.

18 Q. And are you aware whether Georgia requires any other
19 components on the EMS server that would address
20 malware antivirus software different than California?

21 A. I'm not. But it would invalidate the EAC
22 certification for them to install such components.

23 Q. So the EAC certification extends to the antivirus
24 components of the EMS server?

25 A. Yes.

1 Q. Paragraph 38 there's a discussion of physical access
2 to a USB port. And you say, this implies that no
3 secret passwords or keys would be needed to exploit
4 the problem, given physical access. Isn't that a
5 huge given under the circumstances that you don't
6 know what physical access requirements exist for
7 Georgia BMDs?

8 A. It's very difficult to have a physical access regime
9 that would prevent any physical access under any
10 circumstances by an attacker. So I think it's quite
11 significant that someone with physical access could
12 potentially alter the software running on these
13 devices.

14 Q. If I gave you an unencrypted computer, physical
15 access to an unencrypted computer, no matter what
16 security measures I had on there, you could hack that
17 computer, right?

18 A. Oh, definitely.

19 Q. So doesn't physical access matter a lot then, the
20 protocols around physical access?

21 A. The protocols around physical access are important.
22 But there's the question of, for instance, is the
23 computer actually encrypted. If it is encrypted,
24 it's going to be more difficult to do something
25 hopefully for someone with physical access.

1 Q. But ultimately since you were not aware of Georgia's
2 physical access and physical security requirements,
3 the statement in paragraph 38 doesn't really add much
4 to your analysis because we don't know what type of
5 physical access or what would be involved in someone
6 gaining physical access in Georgia, right?

7 A. I'm not sure that I would agree with that. I think
8 whatever the level of physical access protection that
9 Georgia has, the fact that given physical access
10 without any kind of secret information someone could
11 exploit the problem that the California reviewers
12 found creates significantly greater risks than if the
13 system had been designed without that problem.

14 Q. So you say at the end of 39, these problems indicate
15 that the Dominion system was designed without
16 sufficient attention to security. And so that's, I
17 guess, consistent with what you said previously. You
18 don't believe there was any attention given to
19 secure -- sufficient attention given to security.
20 But ultimately, isn't it true that you find these
21 kind of vulnerabilities or problems with every
22 computer? I guess what I'm trying to understand is,
23 you're opining about Georgia's Dominion system, but
24 really you're opining about ballot marking devices
25 generally. I'm at a loss to see if you can never

1 sufficiently secure these systems, why is Dominion's
2 system any different than any other ballot marking
3 device being used today?

4 A. So there are things that are true about all software
5 and all ballot marking devices, and there's further
6 evidence that these things are true about Georgia's
7 system specifically. And, in fact, some of this is
8 what California's finding helps to suggest even more
9 specific recipes by which an attacker could strike
10 the Georgia Dominion system. And this all gets back
11 to, once again, why the lack of sufficiently robust
12 audits and the universal use of BMDs for in-person
13 voters lead to such significantly heightened risks.

14 Q. And that's true whether it's a Dominion system or any
15 other system if you're using BMDs for all voters,
16 right?

17 A. Many of the same problems would in here.

18 Q. And going to paragraph 40, ultimately California
19 chose to certify the Dominion system, right?

20 A. They did.

21 Q. And you know that they imposed much more stringent
22 security conditions than those in Georgia. How do
23 you know that Georgia didn't adopt or utilize any of
24 the security conditions that California recommended?

25 A. Based on -- based on my knowledge to date about what

1 procedures, publically available procedures Georgia
2 has promulgated.

3 Q. So the statement that California imposed
4 certification or more stringent security conditions
5 than those in Georgia is based on the Dominion
6 documentation you reviewed?

7 A. Yes, in part. In part on the California
8 documentation I reviewed, and in part on the overall
9 security posture of the Dominion system as used in
10 Georgia.

11 Q. And you disagree with California's decision to
12 certify the Dominion system, right?

13 A. In part.

14 Q. What do you mean in part?

15 A. In part. I think the -- so the -- California,
16 because it has more stringent auditing requirements
17 than Georgia, faces somewhat less risk. And
18 California does not -- most California jurisdictions
19 don't use the BMDs for all voters. And in those
20 cases, they don't suffer from the same risks from
21 BMD-based attacks. So I think the risk is less in
22 California than in Georgia. I still think that
23 there's a risk in some California jurisdictions if
24 they're going to use BMDs for all voters. But I
25 think the way that the system is used in most of

1 California is less risky than Georgia.

2 Q. Is it your opinion that a California county that uses
3 BMDs for all voters with these more stringent
4 security conditions has an acceptable level of risk?

5 A. No.

6 Q. So ultimately, even if Georgia agreed to every
7 security condition in California and imposed that for
8 all its BMDs, the fact that it's using BMDs for all
9 voters would be the thing that would -- that you
10 would say that's the security risk; is that right?

11 A. Yes. I think the BMDs for all voters, coupled --
12 they would need both the BMDs -- they would need both
13 sufficiently rigorous audits and not -- and to be
14 using BMDs for only a smaller fraction of voters in
15 order for the Dominion system with any set of
16 security precautions to be adequately safe.

17 Q. So there is no situation where BMDs are used for all
18 voters, based on your current understanding of the
19 landscape, that you would say that was an appropriate
20 level of risk in an election system. Is that right?

21 A. I think that's probably safe to say. Though, there
22 are matters of degree within that level of risk.

23 Q. Which gets back to, I guess, our earlier discussion
24 about acceptable levels of risk. Sitting here, do
25 you have a way by which you would determine the

1 acceptable level of risk for a BMD-for-all system?

2 A. Yes. So in part, this is based on empirical
3 observations about voters' likelihood of catching
4 errors as in our January study, right? And you can
5 use that to estimate for a given BMD deployment and
6 what fraction of voters are using it what -- how much
7 evidence you would have of systemic error for a
8 particular closeness of an election result. That's
9 one way of evaluating in a very quantifiable way the
10 relative risk.

11 Q. And I apologize if I'm just not grasping the concept.
12 This is probably me, not you, so don't take this the
13 wrong way.

14 A. It's probably me.

15 Q. I just am trying to understand. Ballot marking
16 devices for all voters is a scenario that you say
17 imposes a high risk such that it's too much risk.
18 You can point to the voters verifying at a level.
19 And so is it that if voters verified 90 percent of
20 their ballots, you would then say that's an
21 acceptable degree of risk for a BMD-for-all system?

22 A. So the analysis is basically of the form, given this
23 fraction of voters using the system, is there -- is
24 it -- is it at all likely that election officials are
25 going to notice systematic fraud sufficient to change

1 the outcome of a close election if attackers are able
2 to compromise the machines. And if the answer is
3 yes, it's very likely, then that's probably an
4 acceptable risk. If the answer is no, it's quite
5 unlikely, then that's an unacceptable risk. So
6 there's some gray area in between, but we're not in
7 that gray area with Georgia's machines.

8 Q. And when you say we're not in that gray area with
9 Georgia's machines, I know we're not for the voter
10 certification. Are you saying the security
11 vulnerabilities alone take us out of the voter
12 verification question?

13 A. No. The overall posture of deployment takes us out
14 of the -- out of the gray area there. That they are
15 used by all -- that they are used by all voters
16 unfortunately takes us out of that gray area.

17 Q. So it is correct then that if BMDs are used for all,
18 we're out of the range of acceptable risk under any
19 construct?

20 A. At least for BMDs that are available today. It's
21 possible that future BMDs, some very different design
22 might result in different verifiability properties,
23 that voters would have a much easier time verifying
24 them. Or perhaps someone will discover eventually a
25 way to get voters to reliably verify everything on

1 the ballot, but it seems extremely unlikely to me at
2 this point.

3 Q. So let's move to voter registration database. And
4 you talk about a cyber risk assessment of eNet from
5 two years ago. Is that correct?

6 A. That's right.

7 Q. And I'm assuming you are relying on the publically
8 available information from the Curling case for
9 paragraph 41 and 42.

10 A. Yes.

11 Q. Okay. You say that the PCC assessment or the
12 assessment of PCC software was limited in scope. But
13 didn't we just say in 35 that all security testing is
14 limited in scope?

15 A. This was particularly limited in scope.

16 Q. Okay. So too limited?

17 A. It was particularly limited in scope. The 2018
18 assessment, if I'm recalling correctly, was basically
19 just a functional assessment and didn't even get into
20 the inner workings of the code.

21 Q. And you've not personally examined Georgia's security
22 environment for eNet or the software that Georgia --
23 or the eNet software itself in Georgia, correct?

24 A. No. Although, I'm familiar with the risk assessments
25 that Georgia commissioned in that environment.

1 Q. In paragraph 42, you state that transferring the
2 operations does not mitigate the full range of
3 issues, and then you say the state has -- there's no
4 evidence the state has taken other steps to address
5 them. What is your basis for that knowledge today?
6 This is -- you know, we're what, eight months past
7 the hearing where these issues were discussed. Is it
8 your understanding that Georgia still has not
9 mitigated these?

10 A. I'm aware of a -- I'm aware today of a very recent
11 status update in the Curling case where Georgia
12 asserts that it has taken some steps. Although, I'll
13 note that update is devoid of sufficient technical
14 detail to have -- to conclude that the progress is
15 substantial. It just says that some things have been
16 mitigated and others are still in process, which
17 based on previous testimony in the Curling case about
18 vulnerabilities that would have led someone to
19 believe that vulnerabilities were corrected in these
20 systems when they had not been corrected, I think
21 leaves me with significant reason for doubt.

22 Q. You don't know sitting here today whether Georgia has
23 contracted with any cybersecurity vendor for any of
24 the more detailed security assessments that you
25 recommend, right?

1 A. I'm not sure.

2 Q. And you don't know if Georgia's review of its
3 mitigation steps for the security assessment that
4 were outlined has been reviewed by its outside
5 cybersecurity vendors, do you?

6 A. No, I don't.

7 Q. And if all of those -- the full range of issues had
8 been fully mitigated, as recommended by the
9 cybersecurity vendor, would you have greater
10 confidence in the secure of Georgia's voter
11 registration database?

12 A. I think it would also require further assessment and
13 source code review and mitigation of the things found
14 as a result of that before I would say I had further
15 confidence. And the level of further confidence
16 would depend on the details of those analyses.

17 Q. And those types of analyses cost money, don't they?

18 A. Yes, they do.

19 Q. In paragraph 43 you talk about attempts to infiltrate
20 the voter registration system. And we've
21 discussed -- I think we discussed that piece already
22 about the internet connection. But you say serious
23 vulnerabilities in the MVP website were discovered on
24 the eve of the November 2018 election. What were
25 those serious vulnerabilities?

1 A. Yes. So there were vulnerabilities in the websites
2 that would have allowed an attacker to access the
3 voter registration data of many individuals without
4 their cooperation or knowledge and that would have
5 allowed an attacker to access system files on the
6 server that were not intended to be exposed,
7 potentially critical components of the inner working
8 of the services.

9 Q. Georgia's voter registration information about
10 identifying information on voters is public record,
11 isn't it?

12 A. I don't believe that everything in the file is a
13 public record.

14 Q. And you say in the next sentence, unauthorized
15 parties could have exploited these vulnerabilities to
16 access sensitive system configuration files and voter
17 registration data. What's the basis for the
18 statement that they could have accessed -- I'm sorry.
19 I meant to ask about the next sentence.

20 This information would have allowed
21 attackers to fraudulently change voter registrations
22 through the OVR system. What is the basis for that
23 statement?

24 A. That the information contained in the My Voter Page
25 was sufficient to authenticate as a voter to the --

1 to the service that allows you to update your voter
2 information, like where you live. And so it would be
3 possible for an attacker to use that information to
4 change the records of voters and cause them to be
5 registered in the wrong jurisdiction, for instance.

6 Q. Is it your testimony that this type of attack could
7 have immediately updated the eNet system without
8 going through a registrar?

9 A. No. Although, I'm not sure that there is evidence
10 either that registrars would have spotted this attack
11 had it taken place.

12 Q. And there's no evidence that this type of attack
13 occurred and that any registrations were ever
14 changed, correct?

15 A. That's correct. But I think it speaks to the level
16 of security preparedness of the voter registration
17 system.

18 Q. Is it your understanding that the voter registration
19 system is at issue in this case?

20 A. These are components of the voter registration system
21 by the definition used in basically every state.

22 Q. And my question was, is it your understanding that
23 the voter registration system is at issue in the Fair
24 Fight Action case?

25 A. Yes, I do understand that it is at issue.

1 Q. Next we move to the electronic poll books in
2 paragraph 44. And we covered you have not personally
3 reviewed the Poll Pad e-poll book, correct?

4 A. That's correct. I'm relying on the information
5 provided by Dominion, which included technical
6 documentation for the Poll Pad and on the analyses
7 done in other states and my expertise.

8 Q. Are you aware whether Georgia requires the wireless
9 and internet capabilities of Poll Pads to be
10 disabled?

11 A. I understand that it requires that during the process
12 of voting while polls are open, but that's -- that
13 the WiFi be disabled. But I don't believe that it
14 requires that to be disabled at other points.

15 Q. Do you know if Georgia has taken any steps to
16 permanently disable that access on Poll Pads?

17 A. I don't know.

18 Q. In paragraph 45, you discuss an attack to alter voter
19 registration data in the Poll Pads. Are you aware
20 that Georgia requires paper records of all registered
21 voters in a precinct at each precinct?

22 A. Yes, I suppose I do know that.

23 Q. So if an attacker altered voter registration data or
24 disabled the Poll Pads, Georgia election officials
25 would have a way for voting to continue, correct?

1 A. To continue, although possibly at a much slower rate,
2 which could cause chaos on the ground.

3 Q. But you haven't assessed what the rate of check-in
4 would be with a paper list versus an electronic list?

5 A. I haven't. But it's fairly easy to -- I think it's a
6 reasonable conclusion that it would be slower without
7 the use of the technology.

8 Q. And so ultimately it was a policy decision Georgia
9 made to include technology for this purpose possibly
10 to speed up the check-in process?

11 A. Or to decrease the cost of the check-in process.

12 Q. You say in paragraph 46 that Georgia -- to your
13 knowledge, Georgia has not performed any security
14 testing of the Poll Pads. It's possible they
15 performed that and you don't know, right?

16 A. I suppose it's possible that they performed their own
17 testing and didn't tell anyone about it. But that
18 would seem -- but I've been following the case with
19 the Georgia system carefully, and to my knowledge,
20 they have not.

21 Q. Do you know if Georgia relied on the California
22 review when it made the selection or decided to go
23 with the Poll Pads?

24 A. I don't know.

25 Q. And in 47 you indicate that California conditionally

1 certified the Poll Pads subject to 19 terms and
2 limitations. Do you know if Georgia adopted any of
3 those terms and limitations?

4 A. I don't know. But one of the most important ones was
5 that the Poll Pad not be used to program or encode
6 smart cards that would interface with the BMDs, and
7 it's my understanding that Georgia has not adopted
8 that one.

9 Q. And Pennsylvania also conditionally certified the
10 Poll Pad, right?

11 A. That's right.

12 Q. And they had some additional conditions and security
13 recommendations. And you don't know if Georgia has
14 adopted those at any point in its implementation of
15 the Poll Pad, right?

16 A. I don't -- I don't know. Although, again, one of the
17 most important ones in Pennsylvania was the
18 prohibition on encoding smart cards from the Poll Pad
19 because that creates a path from the Poll Pad system
20 to the BMDs. And Georgia does encode voter access
21 cards from the Poll Pad is my understanding.

22 Q. If Georgia adopted all of the terms, limitations, and
23 security recommendations imposed by California and
24 Pennsylvania, would you still recommend against the
25 use of the Poll Pad?

1 A. It would certainly further reduce the risk.

2 Q. Would it reduce it to an acceptable level?

3 A. Perhaps. It's subject to -- subject to other
4 security conditions as well. So that alone would not
5 necessarily be enough.

6 Q. So when you say subject to other security conditions,
7 what other security conditions would it be subject
8 to?

9 A. Well, I think it would take some time to do a full
10 analysis of that question.

11 Q. And what process are you using to determine the
12 relative level of risk of the Poll Pads with and
13 without the California and Pennsylvania conditions,
14 or are you using one?

15 A. So this is -- to determine the relative risk in that
16 case, this is what would -- what I'm doing to
17 determine that is modeling the different paths by
18 which an attacker might attempt to spread
19 infiltration through the voting system. And so one
20 of the critical differences between the Georgia and
21 California and Pennsylvania models of using the Poll
22 Pad is the existence or not of this path from the
23 Poll Pads to the ballot marking devices.

24 Q. In my hypothetical I asked you to assume that we
25 adopted all the Pennsylvania and California

1 conditions, which would include the prohibition on
2 that path.

3 A. That's right.

4 Q. How would you evaluate the level of acceptable risk
5 given the adoption of all those conditions?

6 A. Well, I think it would involve a security analysis of
7 what the remaining modes of infiltration were and
8 what the -- what the full set of protection measures
9 allowed for or required in terms of a fail-safe.

10 Q. And you haven't conducted that kind of analysis here,
11 right?

12 A. Not in your hypothetical, no.

13 Q. And you haven't conducted it as part of your report,
14 correct?

15 A. I don't really need to in terms of this report
16 because the significant risk of the infection
17 spreading from Poll Pads to the BMD systems is
18 itself -- is itself the focus of my analysis here.

19 Q. So the fact that items are being taken from the Poll
20 Pad to the BMD is a sufficient basis to determine
21 that is an unacceptable level of risk to encounter in
22 an election system, correct?

23 A. That was sufficient to convince California and
24 Pennsylvania to prohibit that functionality entirely.

25 Q. I'm --

1 A. I agree with that prohibition.

2 Q. I just want to make sure I'm clear because you're
3 here opining that Georgia is taking an unacceptable
4 level of risk with its Poll Pads as well as part of
5 the structure of the election system. Am I correct
6 about that?

7 A. Yes.

8 Q. And so what is the determination? Is it the fact
9 that there's a card moving from the Poll Pad to the
10 BMD that makes it an unacceptable level of risk and
11 that distinguishes California and Pennsylvania, or is
12 there something else on which you're basing your
13 analysis that this degree of risk in using the Poll
14 Pads is unacceptable?

15 A. So I'm basing that -- I'm basing that opinion on the
16 overall vulnerability of the Poll Pads and that
17 additional link between the Poll Pads and the BMDs,
18 and those are the primary -- that's the primary basis
19 for that assessment.

20 Q. Okay. And sitting here today, you can't say whether
21 or not California and Pennsylvania's use of the Poll
22 Pads is an acceptable or unacceptable level of risk;
23 is that correct?

24 A. That's right. I can't say that. I haven't fully
25 evaluated that.

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1 Q. Let's move next to supply chain threats. You don't
2 have any evidence in paragraph 50 that attackers have
3 infiltrated the software development process of
4 Dominion KnowInk, PCC, or their suppliers, right?

5 A. No. I'm talking about the risk that that could
6 happen.

7 Q. Right. But you don't have any evidence it has
8 happened?

9 A. I don't. And I'm not sure that there would be such
10 evidence available if it had happened successfully.

11 Q. And then in paragraph 51, you talk about the design
12 of several components overseas. Is it your testimony
13 that Serbian programmers, that automatically means
14 that this is going to be accessed by the Russians or
15 influenced by the Russians in some way?

16 A. No. Not that it will automatically be, just that the
17 risk is even higher than if the software were
18 developed domestically in a facility that was not in
19 a location of a government closely aligned with
20 Russia.

21 Q. And the EMS runs an antivirus software made by a
22 Czech company, you say, which earlier we said was the
23 Avast Antivirus file shield system; is that right?

24 A. Avast, like a pirate.

25 Q. And is Avast a widely-used antivirus software?

1 A. It is.

2 Q. Why mention that it's a Czech company in that
3 scenario? Does that increase the risk if it's a
4 widely-used piece of software?

5 A. It creates further risks because the -- although a
6 widely-used piece of software -- although it is a
7 widely used piece of software, it's still true that
8 if attackers were to infiltrate that company, they
9 could spread -- spread malicious functionality into
10 the election management system.

11 Q. And so it's your testimony that the antivirus is both
12 a terrible system because it doesn't track stuff and
13 it grants this Czech company access to the server?

14 A. It can be simultaneously true that it introduces new
15 risks and doesn't adequately mitigate other risks.

16 Q. And your reliance for this section of your report is
17 from this Computer World article, right?

18 A. I'm sorry.

19 Q. I'm sorry. Let me rephrase that. In paragraph 51
20 the statement about Dominion using Serbian
21 programmers is based on this Computer World article,
22 correct?

23 A. Yes. Although, I'm aware that that has been reported
24 elsewhere. I'm not sure where.

25 Q. And this is a system that has been certified by the

1 EAC since 2016, right?

2 A. Yes. Although, again, the EAC certification process
3 is not a -- it has significant limitations to its
4 security review. It's not a rigorous security
5 review.

6 Q. And your statement that a hostile government might
7 attempt to plant an agent at any of these companies,
8 black male honest employees, or hack into the
9 software development environments, that's true of
10 every election system and even ballot printing
11 services, right?

12 A. I think it's an increased risk in foreign
13 jurisdictions, especially jurisdictions that are
14 aligned with potentially hostile governments.

15 Q. So it's a true statement. But you think that
16 Georgia's selection of Dominion led to an increased
17 risk of the -- of that sentence happening; is that a
18 fair statement?

19 A. Yes.

20 Q. And how are you evaluating the increased risk by
21 using foreign contractors versus domestic
22 contractors?

23 A. This is -- well, it's just -- it's well known that --
24 it's well known among the -- among the -- in the --
25 it's well known in the study of supply chain risk

1 that extra jurisdictional supply chains create
2 additional risks that are not -- that are more
3 greater in kind than the risks of domestically
4 produced and domestically sourced equipment.

5 Q. So there's not a kind of scientific evaluation of
6 that. It's just it is what it is, right?

7 A. It's not quantified. It's very difficult to
8 quantify.

9 Q. Got it. Paragraph 52, you say that the measures
10 being taken to safeguard are not sufficient, and then
11 you go through kind of some of these examples. First
12 of all, the AuditMark process. Have you ever done
13 research about how the AuditMark process works
14 specifically in Dominion software?

15 A. I've reviewed Dominion's technical documentation
16 about it.

17 Q. And in paragraph 54 you indicate that you have
18 designed malware that runs on an optical scanner that
19 can manipulate digital ballot images. And that's
20 true of a hand-marked system or a ballot marking
21 device system, right?

22 A. That's right.

23 Q. And that was not in the Dominion system. That was on
24 a different manufacturer; is that right?

25 A. It works against Dominion-style ballots, among

1 others.

2 Q. Have you tested it on Dominion's ICP and ICC
3 scanners?

4 A. No. But based on the way that the malware works, I
5 have no reason to doubt that it would function on
6 those scanners.

7 Q. Would it take physical access to install the malware
8 on the scanners?

9 A. No.

10 Q. In paragraph 56 you indicate that the tampering
11 wouldn't be detected by the election software. And
12 I'm assuming since that's not unique to BMDs. This
13 is another reason why you urge audits because it
14 would be found in an audit, correct?

15 A. It would be found in an audit that reviewed the
16 physical paper ballots as opposed to the digital
17 ballots, ballot images.

18 Q. Do you know which method Georgia is going to use,
19 paper or digital images?

20 A. So, again, this is talking specifically about
21 AuditMark itself as a mitigation, like the AuditMark
22 mitigation is insufficient -- sufficiently robust
23 audits, and I do believe that Georgia intends to do
24 its audits by going back to physical paper ballots,
25 could detect an attack like this. The question is

1 whether those audits are going to be sufficiently
2 robust.

3 Q. And then the next section discusses hash comparisons,
4 and you say that Georgia may employ a method of hash
5 comparisons. Do you know for sure whether or not it
6 will or not?

7 A. I don't know for sure whether it will or not.

8 Q. And hashing a value of a software versus a known good
9 hash value is used in a lot of computer security
10 contexts, correct?

11 A. Yes.

12 Q. And at the end of paragraph 60 you say that a
13 sophisticated attacker could conceal the presence of
14 malware even if officials practiced hash comparisons
15 according to Dominion's instructions. Would a better
16 hash compare process be a more secure process?

17 A. Potentially, yes.

18 Q. Okay.

19 A. Can we take a break sometime soon?

20 Q. Sure. Yeah. We can go ahead and take a break now,
21 if you'd like to.

22 A. Okay.

23 (Recess taken.)

24 BY MR. TYSON:

25 Q. All right. Dr. Halderman, you mention in paragraph

1 61 -- I think we've already covered antivirus
2 software and end-point protection software provides
3 only a limited defense. So it's your testimony no
4 matter what antivirus or end-point protection a BMD
5 or a precinct scanner had on it, that's not going to
6 protect them against a sophisticated nation state
7 attack, right?

8 A. Yes.

9 Q. In paragraph 62 you talk about one safeguard used in
10 Georgia is tamper-evident seals. Are you aware of
11 those used on the new ballot marking devices?

12 A. No, I'm not. But I'm aware of fairly extensive
13 research on many different tamper-evident seals used
14 in different kinds of election systems, and none of
15 them offer strong security.

16 Q. And so for physical security, your testimony is that
17 a tamper-evident seal is not going to provide any
18 real physical security; is that fair to say?

19 A. No. Not against a remotely capable adversary.

20 Q. Would it provide some security against a locally
21 working adversary?

22 A. Maybe against an adversary who didn't Google for how
23 to break the seals.

24 Q. And so is there any value then to using seals on
25 voting equipment?

1 A. I don't say that there is no value to using seals,
2 but they don't protect against the kinds of attackers
3 that are at issue in -- in my report, which are ones
4 who are sophisticated hostile adversaries.

5 Q. So there may be good reasons to use seals for just
6 kind of administration or documenting purposes, but
7 not to rely on those seals for purposes of protecting
8 against sophisticated attacks; is that a fair
9 statement?

10 A. Yes.

11 Q. And you have not reviewed the rules generally on
12 physical security or on the use of seals in Georgia
13 going forward, right?

14 A. I have not seen those rules.

15 Q. Okay.

16 A. But this is generally true of seals used in voting.

17 Q. Uh-huh. And in considering other elements of
18 physical security, you didn't consider other elements
19 of physical security for Georgia ballot marking
20 devices, only seals in reaching your conclusions for
21 this report, right?

22 A. I've considered what I've known about Georgia
23 physical security procedures in the past. But if
24 they have been changed, then I'm unaware of what
25 other protections are in place.

1 Q. Next we call logic and accuracy testing. Are you
2 aware what the logic and accuracy protocols are for
3 Georgia's new ballot marking devices?

4 A. I'm not, but it doesn't matter. No logic and
5 accuracy testing protocol is going to provide strong
6 protection against the kinds of attacks that I'm
7 discussing.

8 Q. And you're not aware of any research that shows how a
9 piece of software could distinguish between a test
10 voter and an actual voter based on, for example, the
11 rate at which people vote; is that correct?

12 A. It's certainly possible, and I've written malware
13 that attempts to do that. And, in fact, our ballot
14 marking device study published in January discusses
15 some ways that malware could use different features
16 to try to distinguish between different categories of
17 voters, which I think touches on the subject of test
18 votes versus non.

19 Q. And for parallel testing in paragraph 65, are you
20 aware of what Georgia's protocols are going to be for
21 parallel testing with the new ballot marking devices?

22 A. I don't believe Georgia has made those public. I'm
23 not aware. But in general, it's impossible for
24 parallel testing to definitively or even reliably
25 detect misbehavior by a ballot marking device.

1 Q. And that's true even if at a random point in the
2 middle of the day every county went to every ballot
3 marking device and generated a certain number of
4 ballots?

5 A. Yes. Unfortunately it is true in that case. And the
6 mathematical derivation is in the paper I cite.

7 Q. You say at the end of paragraph 67, to your
8 knowledge, the state does not maintain sufficient
9 quantities of pre-printed ballots to allow voting to
10 continue under such a circumstance when the BMDs
11 fail. Have you reviewed the state election board
12 rules regarding back-up ballots and what's required?

13 A. I haven't reviewed them, but that's my understanding
14 from evidence that's come to light in the Curling
15 case about Georgia's current plans.

16 Q. And do those include the changes that were made last
17 month to Georgia's rules regarding the number of
18 paper ballots?

19 A. I don't know. I don't know the timing.

20 Q. So it's possible then that the state is now going to
21 require counties to maintain sufficient quantities to
22 allow voting to continue if the BMDs go out, and you
23 just don't know if that's the case, right?

24 A. My understanding is that the -- the state plans to
25 have a very limited number of ballots available and

1 to print more on demand, if necessary. But the
2 problem is if all of the BMDs across a large region
3 were to be sabotaged, as is possible by a malicious
4 software spreading from say a county election
5 management system, then you'd have a simultaneous
6 failure and require a very large number of ballots
7 sufficient for all voters, which would be impossible
8 to produce on -- and distribute in time.

9 Q. You say in the post-election audit portion that
10 officials could potentially detect certain kinds of
11 attacks by a rigorous audit of paper ballots.
12 Actually, before I get to that, that footnote at the
13 bottom of page 28, the Philip Stark paper.

14 A. Yes.

15 Q. Is that a peer-reviewed paper?

16 A. I don't know whether he's had the paper since
17 peer-reviewed. I have independently -- I have
18 assessed myself the correctness of the -- of Stark's
19 result, but I don't know if it's gone through formal
20 peer review or not.

21 Q. So next we have sufficient audits. And I think we've
22 talked through the various categories of how audits
23 can detect things already. The good thing is we've
24 covered a lot of this, so I can move through here.

25 All right. So let's skip ahead to

1 paragraph 72. You say that the ballot marking
2 devices are computers, run outdated and vulnerable
3 software, must be programmed using the election
4 management system before every election. This is --
5 kind of unlike DREs, this is an election system,
6 recommended by the National Academy of Sciences. I
7 know that DREs were certified by the EAC -- certified
8 by the US Election Assistance Commission. Why are
9 you taking the position that these are -- should
10 never be used by all voters in an election?

11 A. Right. So I'm taking that position based on
12 subsequent research that was called for by the
13 national academies in their study that has -- that
14 has established that the rate at which voters review
15 and catch errors in BMD-printed ballots is very low
16 and is, in fact, likely to be so low that an attack
17 on the BMDs in a close election wouldn't be detected
18 by election officials.

19 Q. And so the subsequent research you're relying on are
20 the two studies about the rate of voter verification
21 of BMD ballots, right?

22 A. That's right. Although, there is previous work on
23 VVPATs systems that was highly suggestive that there
24 might well be a problem with BMDs. So these new
25 results confirm and extend the problems with VVPATs

1 to BMD-based systems.

2 Q. And those prior studies with VVPATs were prior to the
3 National Academy of Science's recommendation, right?

4 A. That's right. But there was still at least some
5 substantial question about whether the findings would
6 apply with equal certainty or equal force to BMD
7 systems, but now there's now strong evidence that the
8 same problems occur.

9 Q. All right. So let's get to those two studies. If
10 you want to jump ahead with me to paragraph 81. So
11 the first study that you cite about the rate at which
12 voters verify or look at their ballot marking device
13 printed ballots was a study by Dr. DeMillo,
14 Robert Kadel, and Marilyn Marks; is that right?

15 A. That's correct.

16 Q. And you'd agree with me that Ms. Marks is an activist
17 for hand-marked paper ballots; is that a fair
18 assessment of her?

19 A. Well, I'd agree that she's an election integrity
20 activist.

21 Q. And she opposes electronic voting as a policy matter,
22 right?

23 A. I'm not sure she opposes all electronic voting, but
24 she opposes paperless electronic voting.

25 Q. Does she -- do you know, she opposes ballot marking

1 devices for all people?

2 A. I believe she does, yes.

3 Q. And this study has not been peer-reviewed, has it?

4 A. No, that study has not.

5 Q. And when voters in the study spent only four seconds
6 reviewing their ballots, how many races were they
7 looking at, do you know?

8 A. I don't know. I don't know off the top of my head.

9 Q. And do you know if that study evaluated the use of
10 signs or verbal cues or other things to ask voters to
11 verify their ballots?

12 A. No. That we evaluate -- that my research group
13 evaluated in the other study I cite.

14 Q. So let's go to that one. Paragraph 82 you have a
15 realistic simulated election. Were the candidate
16 names in the election something that individuals
17 would recognize?

18 A. Yes.

19 Q. And what were the candidate names?

20 A. The candidate names were the names of the candidates
21 from the most recent Michigan midterm.

22 Q. Let me hand you what we've marked as 15.

23 (Exhibit No. 15 marked.)

24 BY MR. TYSON:

25 Q. And is this your study with Mr. Bernard?

1 A. Yes. And five other authors.

2 Q. And Mr. Bernard is a student of yours, correct?

3 A. Yes. He's a Ph.D. student.

4 Q. And have you found him to be reliable and a good
5 student?

6 A. Yes.

7 Q. Now, in the various scenarios that are outlined here,
8 you found that verbal prompting increased the number
9 of voters who were reviewing their ballots, correct?

10 A. I did.

11 Q. And you found that verbal prompting accompanied by
12 kind of identification of candidates on a slate
13 significantly increased the number of voters who
14 reviewed their ballots, right?

15 A. Yes, it did.

16 Q. And so in terms of a policy recommendation going
17 forward, is it your position that there is no way a
18 state can increase the number of voters verifying
19 their ballot marked device ballots based on your
20 research?

21 A. The question is whether the increase is likely to be
22 significant enough that the state will have a high
23 chance of detecting attacks against a close election.
24 And the problem is that the magnitude of increase
25 that we found even with the best verbal prompts was

1 relatively small. And the magnitude, though, larger
2 that we found with the use of slates only applies to
3 the subset of voters who actually use slates. So
4 unless use of slates can be the vast majority of
5 voters, even under the best of conditions, that
6 mitigation would not result in a high probability of
7 detecting attacks on close elections.

8 Q. And this is the first peer-reviewed study of its
9 kind, studying this specific question of voter
10 verification and ballot marking devices, right?

11 A. Yes. Though I understand there are others now under
12 review that will be published soon.

13 Q. And are you aware whether Georgia requires poll
14 workers to give verbal prompts to voters?

15 A. I know that Georgia law requires signs, which we find
16 are not effective. There may -- I don't know if
17 there are recently issued rules that also require a
18 verbal prompt.

19 Q. So if the state election board issued rules requiring
20 a verbal prompt, that would at least move up the
21 chain a little bit in terms of verification, right?

22 A. It would likely move it up. But again, the rate
23 that -- the rate that would be required in order to
24 cause a significant -- excuse me. In order to have a
25 high likelihood of detecting fraud even in close

1 elections is something like ten times the improvement
2 that we measured in the study from verbal prompts
3 alone. So there's a lot more work that would need to
4 be done or a lot more increase that would be needed
5 in addition to verbal prompts.

6 Q. But ultimately it's fair to say that the study found
7 that a well-designed procedure can have a significant
8 impact on the rates of voters checking their ballots,
9 right?

10 A. Significant in the sense of statistically significant
11 or reliably measurable, but not necessarily in terms
12 of adequate.

13 Q. And the paper also concludes that more research is
14 needed in this area. Do you agree with that, right?

15 A. I do.

16 Q. And you welcome additional research on this topic?

17 A. I do.

18 Q. And if you -- if that later research demonstrates
19 that voters check their ballots at a high enough
20 rate, as you've outlined in this paper from a
21 mathematical perspective, would that change your view
22 of the use of ballot marking devices?

23 A. Yes.

24 Q. You opine in paragraph 87 that election officials are
25 unlikely to take disruptive actions unless there's a

1 certain or a fraction of BMD voters that are
2 reporting problems. What are you basing the fact
3 that election officials are unlikely to take
4 disruptive actions on?

5 A. In part the fact that there are a certain number of
6 reports of problems and inconsistencies in every
7 election. And so election officials don't as a
8 general rule say we're going to have to take all of
9 our machines aside and study them just because there
10 was some sporadic reports of problems that could be
11 explained away by other things. The rate would have
12 to be elevated in a way that stood out and was
13 unmistakable in order to take drastic action.

14 Q. And your issue focused particularly on the margin of
15 victory being relevant to this consideration, right?
16 The analysis, the mathematical analysis.

17 A. I'm sorry.

18 Q. Let me rephrase that question. In determining the
19 mathematical analysis you outline in this report, the
20 margin of victory was significant, right?

21 A. Yes.

22 Q. And so in a larger margin of victory, would that mean
23 fewer voters would have to report a problem? Where
24 does the scale go in terms of larger margin of
25 victory versus smaller margin of victory?

1 A. I see. If the margin of victory is smaller, then
2 it's easier to attack the system, if that's the --
3 the question you're asking.

4 Q. Yeah. Thank you.

5 A. It takes us back to the election official's prayer,
6 please let it not be close.

7 Q. That's right. And the election lawyer's prayer
8 usually as well.

9 A. And the election security researcher's prayer.

10 Q. Okay. Paragraph 88. Now we get to the question of
11 the DREs.

12 A. I'm sorry. Paragraph --

13 Q. We can put aside the exhibit. Yeah. Exhibit 15 is
14 finished. So paragraph 88 of your report.

15 A. Okay.

16 Q. We move to the DRE machines, correct?

17 A. Yes. Okay.

18 Q. And you're aware DREs are never going to be used in
19 Georgia again, right?

20 A. Yes. Thank goodness.

21 Q. And those were decertified by the Secretary of State
22 at the end of 2019?

23 A. That's right, as my research suggested in 2006.

24 Q. And you state at the bottom of 88 that the DRE system
25 was highly susceptible to cyber attacks. But as

1 we've discussed, there's no evidence that any of the
2 DREs in Georgia were ever actually compromised,
3 right?

4 A. That's right. But again, I don't think anyone has
5 ever actually inspected the software running in any
6 of those DREs.

7 Q. And you cite the broad scientific consensus about
8 DREs not providing adequate security and you cite to
9 the Securing the Vote from the National Academy of
10 Science's report, right?

11 A. Yes.

12 Q. But you don't rely on that report for its
13 recommendations about ballot marking devices because
14 of the subsequent reports we've discussed, right?

15 A. That's right. The science about ballot marking
16 devices has moved. There has not been any movement
17 in the scientific consensus of -- regarding DREs.

18 Q. And the virus that you reference and discuss kind of
19 from 90 to 93, you've never tested that virus on the
20 version of software used in Georgia on the DREs,
21 right?

22 A. No. But actually, that's a good question. It would
23 be -- so I have tested viral software on the previous
24 version and the subsequent version of the firmware
25 used in the DREs but not on the firmware version used

1 in Georgia because that was not available to me until
2 recently.

3 Q. But it is available to you now?

4 A. In the Curling matter.

5 Q. And you have not yet made any analysis of that at
6 this point?

7 A. It didn't occur to me until you asked the question
8 that that would be possible to do.

9 Q. And how did you obtain access to that version of the
10 software in the Curling matter?

11 A. It is in the -- it's contained in the FBI image from
12 Kennesaw State University Center For Election
13 Systems. At least I believe that's correct. I -- I
14 may be mistaken about that, but I do believe that the
15 firmware is there. If my recollection is correct --

16 Q. Got it.

17 A. -- that analysis is not complete.

18 Q. In paragraph 95 you reference the GEMS and
19 vulnerabilities in GEMS and BallotStation. And I
20 know we talked about the election management servers
21 before. But you've looked at the GEMS databases for
22 Georgia and have not found any infiltration or any
23 sort of manipulation of those databases, right?

24 A. Yes. The data -- the databases themselves is
25 distinct from the full contents of the server

1 computers, which are -- which would be the -- the
2 more complete way to -- a more reliable way to look
3 for an infiltration.

4 Q. And in 99 you say, in your opinion, an attacker who
5 infiltrated the SOS GEMS system could have spread
6 malware to the county GEMS servers be infecting the
7 CDs used to distribute the files. And you have not
8 in your review of those CDs or any of the GEMS
9 databases found where that has occurred, right?

10 A. I haven't had -- I don't have access to the CDs that
11 were distributed, only to the GEMS databases. So I
12 can't assess whether the CDs actually did contain
13 malware, just that that is a viable threat factor.

14 Q. And at the end of paragraph 100 when you say that
15 Georgia's election security countermeasures were
16 inadequate to doing these various things, the last
17 one is altering election outcomes. It's not your
18 testimony that Georgia election outcomes have been
19 altered, is it?

20 A. It's my testimony that we don't know and that the
21 election system did not generate adequate evidence,
22 at least any evidence that has been reviewed to date
23 to conclude that past election results were, in fact,
24 accurate.

25 Q. Is it your testimony that we should doubt the results

1 of the November 2018 election in Georgia?

2 A. I wouldn't go that far. I don't want to -- I don't
3 want to go that far. But I do think that there is --
4 I think all of the ingredients were there for an
5 attacker to access the voting machines in polling
6 places and change the results. The question is did
7 anyone actually do that or not. And we wouldn't be
8 able to tell the difference from the evidence that is
9 outwardly visible one way or the other. That's an
10 unfortunate consequence of the way the election
11 system was designed and operated.

12 Q. So then why not doubt the November 2018 election
13 results.

14 A. Because the election has been decided and history has
15 moved on.

16 Q. So in your opinion, there's no value to go back and
17 try to do forensic analyses and dig up whether we
18 should rely on those results or not?

19 A. Actually, I think that is very valuable because that
20 will teach us more about how Georgia needs to secure
21 the 2020 election.

22 Q. How would it help with that question if it's
23 analyzing a system that's never going to be used
24 again?

25 A. Because not all components of the system are being

1 replaced.

2 Q. Which components of the system are not being
3 replaced?

4 A. The eNet system, the general network infrastructure
5 and computing infrastructure at the Secretary of
6 State, other infrastructure at the county level that
7 is used by election administrators.

8 Q. So if history needs to move on and the election has
9 been decided, why not just do forensic analyses of
10 eNet, the network infrastructure of the Secretary of
11 State, the network infrastructure of county offices?

12 A. That's going to be a less reliable way and much more
13 complicated way of trying to answer some of the
14 similar questions.

15 Q. And you referenced the design of Georgia's election
16 system. You're not testifying that anyone
17 intentionally designed a system that would be
18 vulnerable to hacking, are you?

19 A. Intentionally designed, no. Negligently maintained?
20 In my opinion, yes.

21 MR. TYSON: Off the record for just a
22 minute.

23 (Recess taken.)

24 MR. TYSON: All right. Back on.

25

1 BY MR. TYSON:

2 Q. Dr. Halderman, thank you for your time today. I
3 don't have any further questions.

4 A. Thank you.

5 MR. HERMAN: All right.

6 (Deposition concluded at 3:37 p.m.)

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CERTIFICATE OF NOTARY PUBLIC

STATE OF MICHIGAN)

)

COUNTY OF LENAWEE)

I, Trisha Cameron, Certified Shorthand Reporter and Notary Public in and for the State of Michigan, do hereby certify that the witness whose attached deposition was taken before me in the above cause was first duly sworn or affirmed to testify to the truth, the whole truth, and nothing but the truth; that the testimony contained herein was by me reduced to writing in the presence of the witness by means of Stenography; afterwards transcribed by means of computer-aided transcription; and that the deposition is a true and complete transcript of the testimony given by the witness to the best of my ability. I further certify I am not connected by blood or marriage with any of the parties, their attorneys or agents; that I am not an employee of either of them; and that I am not interested directly, indirectly, or financially in the matter of controversy.



Trisha Cameron, RDR, RMR, CRR, RPR, CSR
Notary Public, Lenawee County, Michigan
My Commission Expires 5-24-24

Fair Fight Action, Inc., Et Al. Vs. Raffensperger, Brad, Et Al.

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Georgia Code

Title 9, Chapter 11

Article 5, Section 9-11-30

(e) Review by witness; changes; signing.

If requested by the deponent or a party before completion of the deposition, the deponent shall have 30 days after being notified by the officer that the transcript or recording is available in which to review the transcript or recording and, if there are changes in form or substance, to sign a statement reciting such changes and the reasons given by the deponent for making them. The officer shall indicate in the certificate prescribed by paragraph (1) of subsection (f) of this Code section whether any review was requested and, if so, shall append any changes made by the deponent during the period allowed. If the deposition is not reviewed and signed by the witness within 30 days of its submission to him or her, the officer shall sign it and state on the record that the deposition was not reviewed and signed by the deponent within 30 days. The deposition may then be used as fully as though signed unless, on a motion to suppress under paragraph (4) of subsection (d) of Code

Section 9-11-32, the court holds that the reasons given for the refusal to sign require rejection of the deposition in whole or in part.

DISCLAIMER: THE FOREGOING CIVIL PROCEDURE RULES ARE PROVIDED FOR INFORMATIONAL PURPOSES ONLY. THE ABOVE RULES ARE CURRENT AS OF APRIL 1, 2019. PLEASE REFER TO THE APPLICABLE STATE RULES OF CIVIL PROCEDURE FOR UP-TO-DATE INFORMATION.

VERITEXT LEGAL SOLUTIONS
COMPANY CERTIFICATE AND DISCLOSURE STATEMENT

Veritext Legal Solutions represents that the foregoing transcript is a true, correct and complete transcript of the colloquies, questions and answers as submitted by the court reporter. Veritext Legal Solutions further represents that the attached exhibits, if any, are true, correct and complete documents as submitted by the court reporter and/or attorneys in relation to this deposition and that the documents were processed in accordance with our litigation support and production standards.

Veritext Legal Solutions is committed to maintaining the confidentiality of client and witness information, in accordance with the regulations promulgated under the Health Insurance Portability and Accountability Act (HIPAA), as amended with respect to protected health information and the Gramm-Leach-Bliley Act, as amended, with respect to Personally Identifiable Information (PII). Physical transcripts and exhibits are managed under strict facility and personnel access controls. Electronic files of documents are stored in encrypted form and are transmitted in an encrypted fashion to authenticated parties who are permitted to access the material. Our data is hosted in a Tier 4 SSAE 16 certified facility.

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